



Torbay Sports Facilities Strategy

October 2014 - 2021

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1: INTRODUCTION

- 1.1 Torbay Council commissioned Neil Allen Associates to produce a Sports Facilities Needs Assessment and Strategy for Torbay in August 2013. This Strategy replaces the existing Sports Facilities Strategy (2009), and sets out the strategic direction and site specific priorities for the future delivery of sports facilities across Torbay until 2021.
- 1.2 This strategy links closely with a separate Playing Pitch Strategy, which assesses current and future needs for playing pitches in Torbay and will underpin future protection, enhancement and provision of the pitch stock. It is important that indoor and outdoor sports facilities, playing fields and other facilities and opportunities for recreation and fitness activities are considered together; they are frequently located in close proximity to each other and can benefit greatly from this co-location and joint management and operation; this also increases the opportunities available for people to participate easily in a range of sports.
- 1.3 This Strategy summarises and is based upon the issues identified within two separate documents - the accompanying Sports Facilities Needs Assessment reports (Parts 1 and 2) . These documents record, examine and assess in detail the facilities available, the use that is made of them and the adequacy of provision across a range of facilities and sports.
- 1.4 To ensure that the strategy is tailored to the needs of Torbay and reflective of the aspirations of the local sporting community, a comprehensive programme of consultation and engagement has been undertaken, summarized below (para. 1.40 onwards). A Key Stakeholder Group was set up and meetings held, questionnaires distributed to clubs and national governing bodies of sport, presentations made to neighbourhood forums, site assessments of all sports facilities undertaken with meetings with managers and users, a club consultation evening held and a survey form for residents posted on Torbay Council's website.
- 1.5 A Draft for Consultation was prepared in April 2014 and circulated widely to all those clubs, groups, league secretaries, schools, facility managers and operators and individuals who had had an input or expressed an interest in the Sports Facilities Strategy process. Their comments and amendments have been further used to shape the final document and to help draft the action and implementation plans. (and can be found listed in attached document: Comments on Torbay Sports Facilities Strategy (SFS)(Consultation Draft)
- 1.6 A comprehensive consultation process has been undertaken, including the National Governing Bodies of Sport, Active Devon, Sport England, Torbay Sports Council, Schools and South Devon College to ensure that all recommended actions and priorities are reflective of the needs and aspirations Torbay which will take this strategy forward and guide its implementation, monitoring and review (see Section 4).
- 1.7 Importantly, this strategy is not for Torbay Council alone to implement. Torbay Council is a key partner, but this is a sports facilities strategy for Torbay and covers all sports facilities – whether on council, other public, education and/or private land and embraces facilities run commercially, by the community, by clubs, by schools and colleges and the local authority. In fact, it is for everyone who is involved in the provision, management, delivery and use of sport facilities throughout Torbay

Strategic Vision

- 1.8 Sport and physical activity in Torbay is thriving, although there are challenges to address. Torbay Council and its partners, wish to ensure that there is a network of sustainable facilities in place that will promote and support participation and growth in sport, recreation and fitness. The key drivers for the production of the strategy can be

related to the three tenets of Sport England to protect, enhance and provide playing pitches, as follows:

- **Protect:** To provide evidence to inform policy in the emerging Torbay Local Plan, and specifically to support Site Allocations and Development Management Policies which will protect sports facilities and their use by the community, irrespective of ownership
- **Enhance:** To ensure that sports facilities are effectively managed and maintained and that best uses are made of existing resources - whether facilities, expertise and/or personnel to improve and enhance existing provision – particularly in the light of pressure on local authority budgets
- **Provide:** To provide evidence to help secure external funding for new facilities and enhancements through grant aid and also through Community Infrastructure Levy (CIL) and Section 106 agreements and to inform policy in the emerging local plan, specifically to support site allocations and development management policies
- And also, the aspiration to understand and promote participation in various sports to inform and support the work, strategies and priorities of the Council as well as local sporting organisations that are active in the area;

1.9 The strategy is based on the following three supporting documents:

- i. 'Context and Background' (Oct 2013) – this sets out the relevant demographic, socio-economic and sports participation data for Torbay, and examines the strategic context affecting sport in the local area.
- ii. A 'Vision for Sport in Torbay 2013-2021' (Oct 2013) - developed in consultation with the Key Stakeholders, this sets out clear outcomes for the strategy work from the outset, building an understanding of why the strategies are being developed and the benefits they will provide.
- iii. 'Draft Needs Assessment' (Feb 2014) - this presents the research findings, assessment and analysis from the study of sports facility provision and provides the foundations for the development of the Torbay Sports Facilities Strategy. The data presented in the needs assessment document will be available in full detail in an Appendix to the final Strategy document.

1.10 The needs assessment report considers the adequacy of facilities for;

- a range of sports which primarily use indoor sports halls;
- indoor swimming pools and swimming based activities;
- a range of sports requiring specialist provision, including tennis, bowls, athletics, gymnastics, squash, boxing, archery and shooting; and
- water, outdoor and adventure sports.

1.11 It aims to;

- present an understanding of the current supply of sports facilities in Torbay;

- outline the current demand for the aforementioned sports in Torbay and evaluate projected demand up to 2021;
- provide an understanding of site specific activity;
- understand the overall adequacy and capacity of provision across Torbay both at the current time and also in the future; and
- identify the key issues for the Torbay Sports Facilities Strategy to address.

Strategic Vision: Torbay's Unique Environment

- 1.12 An understanding of the local strategic context, population and sports participation trends is essential in order to ensure that the assessment and strategy is tailored to the characteristics, profile and aspirations for Torbay. The strategy also incorporates action plans to achieve these.
- 1.13 Section 3 of the Needs Assessment Report sets out the key policies that impact upon the preparation of the assessment and strategy; provides an overview of the demographics and sports participation trends of Torbay, and assesses the impact of this on demand for sports facilities. Sport specific issues are discussed in Sections 4 – 12. Full details of the relevant demographic, socio-economic and sports participation data, along with the strategic context affecting sport in the local area are set out in a separate document – 'Context and Background' (Oct 2013). The following provides an overview of some of the key findings on these issues.
- 1.14 During the initial stages of the consultation, in presentations with councillors, providers, schools, sports clubs and others, the unique characteristics and opportunities of Torbay in relation to sport and recreation were highlighted including:
- its superb natural and water environment with great potential for developing these aspects to benefit the health and fitness and quality of life of residents in Torbay and attract residents and tourists to it;
 - a commitment and history of support to sport and to sports strategy development (A Plan for Sport 2007-13; Sports Facilities and Playing Pitch Strategy in 2009);
 - a long established local Sports Council and committed voluntary sports sector;
 - Identified strategic priorities for sport already delivered including new 3G pitches at Torquay Academy and Paignton Academy, and the development of a sports hub at Paignton Academy including a new 16 badminton court sports hall, new Velopark at Clennon. Others planned include a major redevelopment of Torbay Leisure Centre, major water sports facilities, and new playing pitches;
 - a major events profile including major regattas, Cycle Tour Series, Torbay 10k and Torbay half marathon, the annual hockey festival, the Torbay Tennis Open and Riviera Bowls Tournaments; and
 - a political commitment to develop Torbay as a destination for sport and maximise the use of the Bay and the benefits to this which will be provided through the forthcoming South Devon Link Road
- 1.15 Some of the challenges and constraints were also highlighted, particularly:

- the individual character of the three main settlements within Torbay (and some of the challenges around accessibility to facilities which this presents);
- its participation and demographic profile, with a generally ageing population and some severe pockets of deprivation;
- accessibility to and cost of using sports facilities;
- poor quality of pitches and some ageing and out-of-date facility stock;
- a heavy dependence on education facilities – 90% of sports halls, for example, being on education sites;
- scope for improved co-ordination between local initiative, agencies and provision of facilities;
- the changing nature of sports participation – for example greater use of artificial surfaces, and more individual activities in running, cycling and water, outdoor and adventure sports
- some facilities operating at or near capacity, with spare capacity at other sites, and
- concern at loss of finance and subsidy for sport in the Bay.

Vision for Sport in Torbay

- 1.16 A Vision for Sport has also been developed in consultation with the Key Stakeholder Group, as follows:

The future for sport 2013-2021 is that Torbay will be an area where:

- *Accessible, affordable and high quality opportunities are provided for all ages and abilities to develop a sporting habit for life;*
- *sports is recognized and makes its contribution to addressing health inequalities;*
- *sport contributes positively to the economy of the area, raising the profile of the area as a destination for sport; and*
- *sports facilities are well maintained and managed and are viable and sustainable.*

- 1.17 By this we mean that by 2021, Torbay will be:

- the most active local authority amongst its nearest neighbours in terms of adults participating in sport and active recreation at least once a week for 30 minutes (this is a Sport England 'key measure' of adult participation)
- reducing health inequalities through the contribution of more people leading more active lifestyles. Torbay will have the highest proportion of people participating in sport and active lifestyles once a week for at least 30 minutes in comparison to its nearest neighbours, and will see increased participation levels within specific geographical and vulnerable target groups;

- an area where the attitudes of inactive people towards sport and active lifestyles, particularly the elderly, have changed, with previously inactive people taking part in some form of basic fitness activity
 - an area where those involved in sport and active lifestyles have a quality and affordable experience, whether through coaching, facilities, or support from local clubs ;
 - an area where the facility infrastructure has been protected and upgraded and facilities are viable and sustainable;
 - an area where priority projects have been delivered;
 - recognised as a model for good practice for working in partnership with NGBs;
 - have developed the use of the Bay as a major resource for watersports and outdoor and adventure activities; and
 - be renowned as a host of major sporting events, which boosts tourism and the profile of the area.
- 1.18 The Vision Statement and supporting text has sought to emphasise the unique characteristics of Torbay and the potential for raising the quality of life and improving the health of its residents through sport and recreation. It also has tremendous potential as a sport and recreation destination for tourists and visitors which can assist in economic and social regeneration.
- 1.19 'Turning the Tide for Tourism in Torbay emphasises that Torbay has the potential to become a worldwide 'icon' in terms of water-based activities and become a maritime centre of excellence. Its superb natural environment and sheltered sizeable bay with gentle tides are appreciated and used by local boating enthusiasts, but are currently insufficiently integrated into the broader visitor experience and economy. In addition, the designation of Torbay in 2007 as the 32nd member of the Global Geopark Network and the first urban Geopark in Britain is providing further opportunities for the development of outdoor based activity tourism. 2015 will see the first ever triathlon held at a designated Geopark.
- National policy level**
- 1.20 At a national level, there are several key policies that impact upon the preparation of this Sports Facilities Strategy:
- 1.21 The National Planning Policy Framework (NPPF) clearly establishes the requirement that local plans ensure that there is proper provision of community and cultural facilities to meet local needs. The NPPF's expectations for the development of local planning policy for sport and physical activity/recreation, is set out in paragraphs 73 and 74 which require there to be a sound (i.e. up-to-date and verifiable) evidence base underpinning policy and its application.
- 1.22 Paragraph 73 indicates that: 'Access to high quality open spaces and opportunities for sport and recreation can make an important contribution to the health and well-being of communities. Planning policies should be based on robust and up to date assessments of the needs for open space, sports and recreation facilities and opportunities for new provision.
- 1.23 Paragraph 74 states that existing open space, sports and recreational buildings and land, including playing fields, should not be built on unless an assessment shows that

the facilities are surplus to requirements or replacement provision is provided or alternative provision is needed which clearly outweighs the loss.

- 1.24 The NPPF also gives significant prominence to health as a cross cutting theme and through the NPPF, health now forms an integral part of national planning policy guidance. Particular points to note include:-
- The three roles of planning in helping to achieve sustainable development set out in para 7 (Economic, Social and Environmental), and the references to “supporting strong, vibrant and healthy communities” and to “accessible local services that reflect the community’s needs and support its health, social and cultural well-being” within the Social role.
 - The requirement to “take account of and support local strategies to improve health, social and cultural wellbeing for all, and deliver sufficient community and cultural facilities and services to meet local needs” within the twelve Core Planning Principles outlined in para 17.
 - The specific section on “Promoting healthy communities” (section 8; paras 69-78).
 - The emphasis in the sections on Plan making on infrastructure planning (including health), and working with “public health leads and health organisations to understand and take account of the health status and needs of the local population
- 1.25 **National Governing Body Facility Strategies:** 46 National Governing Bodies have received Sport England funding for the period 2013-17 through their Whole Sport Plans. A number also have produced National Facilities Strategies which have been considered in the preparation of this report.

Local Policy Context

- 1.26 There are a number of local documents which underpin the development of a Sports Facilities Strategy for Torbay and which have been examined as part of the process of developing a Vision for Sports Facilities Provision within it.
- 1.27 Torbay Council has recently published its proposed Local Plan. Its draft policy (www.torbay.gov.uk/newlocalplan Policy SC2 - Sport, leisure and recreation' emphasises the importance of sport in sustaining healthy communities and maintains a presumption against the loss of existing recreational and leisure facilities, unless they are surplus to requirements and there is a compelling case made for wider social and economic benefits arising from such a proposal, and where replacement or improved facilities in lieu of existing provision, or the enhancement of provision, is able to address any new deficiencies that arise. Policy SC2 requires new development to provide access to sport, leisure and recreation according to the additional demand it generates and the capacity, condition and location of existing facilities.
- 1.28 The Policy also states that major new leisure facilities should be located on accessible and well located sites, wherever possible, using available town centre sites as first preference, then edge of town centre sites, then district centre locations and existing concentrations of facilities. It identifies a number of proposals which involve or affect the provision of sports facilities including: enhanced sports facilities at Torbay Leisure Centre, Clennon Valley, Paignton and sports facilities at Churston, Brixham (area of search). All new facilities should be co-located with existing facilities, accessible by a range of transport and compliant with other policies, particularly in relation to residential amenity. In order to deliver the new sites identified, Policy SS7 (use of s106 contributions) and Sport England cost guidance will be employed.

- 1.29 Torbay is noteworthy for currently being the only unitary authority England with neighbourhood forums covering its entire district. Neighbourhood plans for Torquay, Paignton and the Brixham Peninsula are currently at varying stages of preparation and the partnership areas have been consulted during the preparation of this sports facility strategy. The proposals for Brixham have been considered in the preparation of this document, and it is hoped that the emerging plans for Torquay and Paignton can also be integrated with the developing Strategy.
- 1.30 A number of the other partners in Torbay, including Active Devon and South Devon College, have their own individual strategies that impact upon sport in the area. In developing this vision consideration of these strategic priorities has been made, and it is acknowledged that the delivery of partners' strategic plans are crucial elements in supporting the various objectives and priority actions outlined in this strategy
- 1.31 What is evident from the strategic analysis is the importance of participation, active lifestyles and the health and using sport to deliver improvements in quality of life for the residents of Torbay, particularly the elderly. Affordable and accessible provision will also be key.
- 1.32 The part sport can play in the economy of the area and the links between sport, events and tourism in establishing Torbay as a destination for sport is also very important. Some of these themes have been explored in 'Turning the Tide for Tourism in Torbay; Strategy 2010 to 2015' and 'Torbay Coastal Zone Management Plan: Issues and Action Report 2012-2017 by SeaTorbay (Coastal Management Partnership for Torbay) and this Strategy will help to support these initiatives. Torbay's Green Infrastructure Delivery Plan also provides an important context and many sports and recreational activities are linked in to, and use, green infrastructure within the Bay.
- 1.33 Turning the Tide for Tourism in Torbay 2010 – 2015 stated that The English Riviera, despite experiencing an ongoing overall decline in its visitor economy attracted in 2007 (the most recent official statistics) in excess of one million staying visitors and two million day visitors and remains Devon's major resort. Total visitor spend was in excess of £4381 million and 21% of the population was employed in the sector.

Methodology

- 1.34 This section summarises the methodology that has been used in the development of the assessment and strategy. The assessment has been produced in line with guidance by Sport England (Assessing Needs and Opportunities Guide for Indoor and Outdoor Sports Facilities; Consultation Draft; December 2013). Further details are set out in the main Needs Assessment Report.
- 1.35 Sport England aims to ensure positive planning for sport, enabling the right facilities to be provided in the right places, based on robust and up-to-date assessments of need for all levels of sport and all sectors of the community.
- 1.36 To help achieve its planning aims Sport England has three planning objectives, which are to seek to **protect** sports facilities from loss as a result of redevelopment, to **enhance** existing facilities through improving their quality, accessibility and management and to **provide** new facilities that are fit for purpose to meet demands for participation now and in the future.
- 1.37 Sport England works with partners, in particular the national governing bodies of sport (NGBs), through the planning system to achieve these aims and objectives. In doing so, as presented in Diagram 1, Sport England regards an assessment of need as core to the planning for sporting provision. The results of an assessment should be reflected in

local planning policies, applied in development management and developed into a strategy for meeting the needs.

Diagram 1: Sport England Approach to Assessing Needs



1.38 The stages of the Assessing Needs and Opportunities Guide (ANOG) approach are as follows:

A *Undertaking an Assessment:*

Stage 1 – Prepare and tailor your assessment

Stage 2 – Gather information on supply and demand

Stage 3 – Assessment, bring the information together

B *Application of Assessment*

A Undertaking an Assessment

1.39 The remainder of this section briefly summarises the approach that has been undertaken in the preparation of this assessment.

Stage 1: Prepare and tailor the assessment

1.40 Following the initial launch of the Sports Facilities Strategy with key stakeholders at a meeting early in August 2013, a Key Stakeholder Group was convened, comprising members of the Council, the Torbay Local Sports Council and representatives of partnership organisations, national governing bodies of sport, local clubs, schools and providers to oversee the strategy development. The full scope of the research and consultation work to date is available in a separate document but key dates are:

<i>Special meeting of Torbay Local Sports Council</i>	12 th September 2013 at Paignton Community & Sports Academy	To gather information from clubs and discuss key issues
<i>Launch of web based</i>	27 th September – 13 th	Questionnaire to gather

1: INTRODUCTION

<i>questionnaire on Torbay Council website</i>	December	residents' views on provision for sport in Torbay
<i>Presentation to Torbay Council members</i>	8 th October 2013 at Torquay Town Hall	To set framework for the Strategy and discuss issues
<i>NGB and Club Consultation Evening</i>	8 th October 2013 at the Riviera International Centre	Forum for NGBs and clubs to discuss their views and aspirations for sport in Torbay
<i>2nd meeting of Key Stakeholder Group</i>	4 th November 2013 at Paignton Community & Sports Academy	Update of emerging findings and issues
<i>Meeting of Officer Steering Group, with Sport England</i> <i>Report on supply and demand.</i>	16 th December 2013 at Torquay Town Hall	To consider progress and initial draft needs assessment
<i>Meeting of Officer Steering Group, with Sport England</i>	12 th February 2014 at Torquay Town Hall	To discuss key findings of the needs assessment work, and agree timetable for preparation of draft and final Strategy documents
<i>SFS Consultation on line</i>	March 2014	Opportunity for all clubs, organizations and facilities to be consulted
<i>Final drafts distributed</i>	August 2014	Opportunity for all to comment on proposed drafts
<i>Conservative Group meeting</i>	26 th August 2014	To consider drafts by Conservative Group
<i>Policy Development Group</i>	19 th September 2014	To consider drafts by Policy Development Group
<i>Final drafts sent to all NGBs, clubs and organizations</i>	November 2014	Final opportunity for all to comment
<i>IEG Group</i>	18 th November 2014	Final opportunity for IEG to comment

Stage 2: Gather Information on Supply and Demand

- 1.41 To gather information on supply, visits were made to all the main sports halls, pools, outdoor and other specialist facilities within the Bay, and assessments made of their quality, condition and maintenance and 'fit for purpose' rating. Discussions were held with operators, manager and users. All secondary schools and colleges were visited, and many primary schools contacted.

- 1.42 To gather information on demand, in addition to the consultation events listed above, questionnaires were sent (many with follow up phone calls and/or visits) to all known sports clubs. Consultation took place with national and regional governing body of sport representatives. Meetings were held when requested with sports clubs, and a specialist water sports forum. Presentations were given to Neighbourhood Partnership Forums and a Community Partnership meeting. An analysis of local population data was undertaken, and Sports England planning tools were used (including Active People, Sports Market Segmentation and the Facilities Planning Model) to estimate likely future demand for sports facilities in the Bay.

Stage 3: Assessment – Bring the Information Together

- 1.43 The main Needs Assessment document presents the detailed findings from the demand and supply analysis, and brings together the evidence gathered to gain an understanding of the relationship between supply and demand. Key findings and issues to be addressed are set out for each of the sports / facilities covered.

B Application of Assessment

- 1.44 The main Needs Assessment document also presents the first stage of the application of the assessment by identifying strategic priorities to guide the Strategy. Section 3 of this Strategy sets out strategic priorities (under the heading Protect, Enhance and Provide) which are augmented by an action guide, setting out specific actions / projects along with, in due course, a timetable for delivery and implementation partners.

Population & Sports Participation Profile - Summary and Key Issues

- 1.45 An understanding of population trends and overall participation in sport underpins the evaluation of the adequacy of facilities for indoor sports, water sports, tennis, bowls, health and fitness and a range of other sports considered in later sections of this assessment. It provides an understanding of potential participation and latent and future demand as well as current levels of participation in sport and physical activity. As such, it provides an important context for future sports facility provision.
- 1.46 The effective provision of good quality sports facilities will make an important contribution towards meeting national and local strategic aims and objectives, and will help in achieving wider corporate objectives of the Council and its key partners.
- 1.47 The key issues arising from analysis of the existing population profile are as follows:
- Torbay's total population (2011) is 131,000, with about 50% living in Torquay, 37% in Paignton and 13% in Brixham
 - A slightly higher proportion of Torbay's population are females compared to the South West and England
 - A significantly higher proportion of people in the 50+ age group compared to the South West and England, and a lower proportion in all age groups from 0-44
 - A lower proportion of the 16+ population are non-white compared to the South West and England
 - A higher proportion of disabled adults compared to the South West and England.
- 1.48 Torbay's visitor population also needs to be taken into account. The English Riviera Visitor Survey 2012/13 found the following:

- 74% of visitors were staying overnight on the English Riviera and the average group size was 2.58 people.
 - 17% of visitors were under 15 years of age; 13% were aged 16-34 years; 25% were aged 35 to 54 years; 13% were aged 55 to 64 years and 31% were aged 65 and over.
 - 97% of visitors were from the UK and 3% from overseas
 - 31% of visitors lived within the South West
 - 49% of visitors were classified as ABC1's
 - 88% of visitors were on a leisure/holiday visit
 - The summer period saw the highest proportion of staying visitors (80%) and the Spring period the lowest (69%).
- 1.49 The scenery/views (19%) and atmosphere/ambience in the resort (11%) were the most frequently mentioned factors which respondents liked most about their visit to the English Riviera, according to the English Riviera Tourism Survey. The results in this report illustrate a very positive image of the English Riviera as a leisure/holiday destination. It continues to benefit from a high proportion of repeat visitors and is showing signs that it is broadening its appeal to a younger and wider audience of visitors.
- 1.50 The potential for sport and recreational facilities and opportunities to attract more visits is immense. Visitors were asked what activities/attractions they had taken part in or visited on their trip to Torbay:
- 28% said a long walk (2 miles or over)
 - 16% said swimming in a pool
 - 11% said swimming in the sea
 - 5% said sailing, yachting and/or boating and 1% said other water sports
 - 2% said golf
 - 1% said cycling
 - (as a comparison, 89% said eating or drinking and 80% said shopping).
- 1.51 The key issues arising from analysis of the population projections obtained from Office of National Statistics (ONS) are as follows:
- The overall population of Torbay will increase in the period 2011-2021 from 131,193 to 138,831 – an overall increase of +7,638 or +5.8%
 - The only age groups to increase significantly between 2011 and 2021 are the 0-9, 20-34 and 70+, with all other age groups seeing a decline in numbers over this period
 - The majority of population growth between 2011 and 2021 will be in the 70+ age group – this is projected to increase by +7,281 or +32.7%. These residents have a much lower propensity to participate in sport
- 1.52 The above indicates that the proportion of residents most likely to participate in sport in Torbay is expected to decrease slightly overall in the period 2011-2021 as a result of population change. The overall decrease in the 'active participation' age range (i.e. 5-69 years) is estimated to be -290 or -0.3%, with the 20-34 age range the only group within the 'active participation' age group to see an increase in numbers in the period 2011-2021 of about 1,354 people or 6.9%. These population trends will have implications for future provision of sports facilities.
- 1.53 **Sport England's Active People Survey** suggests that the overall level of 'once a week' sports participation in Torbay is lower than regional and national figures. However, the generally upward trend in participation in Torbay since 2005, alongside the recent

increases in participation rates between 2011 and 2013, suggest that there are strong foundations for building participation in sport and active recreation in Torbay.

- 1.54 The **Sports Market Segmentation** analysis (as promoted by Sport England) provides a broad indication of the number of existing residents who currently participate in the different sports, which are the most popular sports, and from which market segments the majority of participants are from. It also provides an indication as to the motivations of the different market segment groups for taking part in sport, the barriers to increased participation, and the different sports that residents would like to play (or play more of).
- 1.55 The market segmentation analysis for Torbay indicates that:
- Torbay's population includes a large proportion of older adults and retired people; these two segment groups play sport mainly for recreational/social/help with injury reasons/keep fit reasons, as opposed to competitive/improving performance reasons;
 - the next three most dominant groups participate in sport and physical activity predominately for keep fit/improving performance/enjoyment and social reasons;
 - in common with many other areas, the most popular sports in Torbay are swimming, cycling, gym/fitness activities and football, as well as athletics (which include running and jogging). Of these five main sports, only swimming has higher activity rates than the regional and national average;
 - the percentage of adults in Torbay wanting to do more sport is lower than the regional and national average;
 - the sport that most adults in Torbay would either like to do (or do more of) is swimming; other sports which a notable number of adults would like to do (or do more of) include: cycling, athletics, tennis and badminton;
 - about 30% (32,700) of the adult population in Torbay currently take part in indoor sports at present and about 23% (25,700) of the adult population). An estimated 31,700 adults would like to participate in (or participate more) in indoor sports, and 19,920 in outdoor sports. Whilst it is unlikely that all 'latent demand' would become actual demand, if fully realised this would represent a significant increase in demand for sports facilities in Torbay.
- 1.56 The main barriers to higher participation by the dominant market segments include: improved transport, people to go with, better facilities, time and lack of childcare. (These findings were borne out by the responses to a web based questionnaire set up at the start of the strategy research).
- 1.57 Overall evidence thus suggests that the generally 'ageing' population profile of Torbay, coupled with the dominance of some market segments that are not interested in playing sport, serves to highlight the importance of providing for a range of sporting opportunities to meet future needs.
- 1.58 The remainder of this report draws on the contextual information in this section, provides a summary of the supply and demand issues for the different facility types, and puts forward a set of strategic priorities and suggested future actions for delivery in the light of the needs assessment findings.

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

This Section summarises, for each facility type included, the key findings and issues to be addressed in relation to supply (quantity, quality, accessibility and availability), demand (demographic analysis; sports participation profile; usage and throughput trends; future and latent demand; local demand and NGB priorities) in line with the Sport England document 'Assessing Needs and Opportunities Guide for Indoor and Outdoor Sports Facilities (ANOG)' produced in December 2013.

2.1 SPORTS HALLS

2.1.1 Quantity

- There are 15 main sports halls (of 4 badminton court size and above) on 14 sites within Torbay, with an estimated 76 badminton courts. 13 of these are 4 badminton court size; one is 8 badminton court size and one is 16 badminton court size. 14 of these are currently available for community use to varying degrees. In addition to these main sports halls, there are a further 17 'activity halls' (1 badminton court or above), 4 of which are on the same site as a main sports hall
- There is a heavy reliance on school/academy/college sports halls in meeting community needs in Torbay, with 11 of the 14 sports halls available for community use being located on school/college sites and managed for community use 'in-house' by the school/academy/college. Only 3 main sports halls (Acorn Centre, Parkfield and Torbay Leisure Centre) are not on education sites. Acorn Centre and Torbay Leisure Centre are currently available for 'daytime' community use,

2.1.2 Quality

- Non-technical quality assessments have been undertaken for all 14 sports halls that are available for community use. The assessments reveal that in overall terms the quality of sports halls in Torbay is good, with the newer sports halls at Torquay Academy, Parkfield and Paignton Community & Sports Academy scoring the highest. A number of sports halls, particularly those on school sites, do not score well in terms of internal and external appearance, car parking and changing facilities e.g. Brixham Academy.
- This information, along with views of consultees (including NGB's) adds to the thinking on quality and reiterates that at present most sports halls are in a generally good condition. However, a key challenge of an ageing stock is one which will need to be addressed. A number of potential improvements at individual sites have been identified which could increase attractiveness to users and capacity for community use in the future.
- TOAD - Torbay Online Database is an asset database system managed by the Estates department. TOAD contains information on all Council assets including surveys, responsible departments, leases etc.

2.1.3 Accessibility

- An assessment of accessibility to sports halls by the resident population suggests that there is a good overall distribution of sports halls, with all of the population living within a 20 min drive of a community sports hall, about 13,000 of the population (about 10%) living outside a 1 mile walking catchment.

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

- Accessibility also includes affordability, in terms of facility hire, transport and car parking charges. Whilst there is some variation in the cost of hiring sports halls, the charges are broadly consistent with facility costs elsewhere.
- Difficulties in accessing certain facilities by public transport has been highlighted (e.g. Torbay Leisure Centre), as have car parking charges at some sports hall sites (e.g. Parkfield, Torbay Leisure Centre) - this is likely to have a negative impact on usage.

2.1.4 Availability/Capacity

- As the majority of sports halls in Torbay are on schools sites, their opening hours for community use are, in general, restricted to evenings and weekends. Out of 14 main sports halls available for community use, only 2 are fully available during the day. Moreover, genuine 'pay and play' in Torbay is very limited, with most halls on school sites primarily available for block bookings by clubs.
- Whilst a number of sports halls are operating at, or close to capacity, there is a spare capacity at some sites, although this is typically on Saturday afternoons and Sundays (off peak). It is harder to find spare slots at peak times on weekday evenings.
- Increasingly, football is being played on artificial turf pitches or in sports halls. In the analysis undertaken of sports halls almost all (12) 4-badminton court size sports halls stated that they were heavily used for football for small sided games (e.g. 5v5), football training and for Centres of Excellence, mostly through block bookings. At least two sports halls could not accommodate all requests. Whilst futsal (indoor version of football) is increasing in popularity, much of the small sided and football training would take place outside if there was space on the artificial turf pitches, thus freeing up space indoors for more traditional indoor sports.

2.1.5 Demand

- The Active People Survey suggests that the overall level of 'once a week' sports participation in Torbay is lower than regional and national figures. However, the generally upward trend in participation in Torbay since 2005, alongside the recent increases in participation rates between 2011 and 2013, suggest that there are strong foundations for building participation in sport and active recreation in Torbay
- Sport England's Facilities Planning Model (FPM)* assessment for sports halls points to Torbay having a good overall supply of sports halls which are able to achieve a relatively high level of satisfied demand. However, some sports halls in the Torquay area (Acorn Centre and Westlands School) are, according to the model, operating at high levels of utilised capacity, and this is an issue which will need to be addressed as they have limited capacity to accept any additional demand in the future.
- Future demand for 'sports hall' sports is unlikely to change significantly in the period 2011-2021 as a result of population growth. This is due to population projections indicating that growth will predominantly be in the 0-9 and 70+ age groups
- An estimated 22,055 adults in Torbay currently participate within a sports hall/swimming pool environment, with approximately 14,777 indicating that they

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

want to play (or play more) sport within such an environment. Whilst it is unlikely that all latent demand would become actual demand, some element of latent demand exists which needs to be taken into account. If fully realised this figure could represent an increase in sports hall / swimming pool participation of up to 67%. However, this would only be achieved if all aspirations were met, and this is considered to be unrealistic, but suffice a considerable amount of latent demand exist. 1% year on year increase (this is the Sport England NI8 national target).

- Information on demand for sports halls has also been obtained through consultation with National Governing Bodies of Sport and local clubs. This has identified that better access to good quality indoor facilities is required for a number of clubs, in particular badminton, basketball, karate, netball, table tennis and volleyball. In particular, volleyball has a very limited presence in Torbay and the sport would benefit from an identified location where it could be further developed.

2.1.6 Conclusions of the Supply/Demand Analysis for Sports Halls

- The ability of users to access facilities could be exacerbated further if any existing facilities close. The Sport England Sports Facilities Calculator (SFC) enables an estimate to be made of the likely implications on facility provision as a result of population growth and/or increases in demand across a local authority area. The population of Torbay is projected to increase from 131,193 in 2011 to 138,831 by 2021. Coupled with an increase in demand for sports halls of 10% over the same period (to reflect the high levels of latent demand that already exists for indoor sports) the SFC estimates that an additional 0.55 x 4 court sports halls would be required to meet this demand. The SFC estimates the cost of such additional provision to be £1.495m. – move to future demand
- Therefore, the overall conclusion of this assessment for sports halls is that, whilst there is no justification for additional halls to meet existing unmet demand, some sports halls in Torquay are operating at or near capacity which needs to be addressed. The indications are that increased demand as a result of population increases up to 2021 and potential increases in participation could be accommodated by giving priority to enhancing existing sports halls to increase capacity for community use, and by securing increased community use of school facilities. However, it is also clear that losing any existing facilities would create significant problems for the remaining facilities as some are already operating at high levels of usage.

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

SH SPORTS HALLS

	Strategic Priorities/Sports Halls	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
PROTECT	<p>SH1 – Try to protect and, where opportunities arise, increase community use of sports halls which are currently open for public use during the day. There are only three indoor sports halls in Torbay open for community use during the day and it is important that this access is safeguarded.</p>	<p>Work with existing providers/operators to ensure daytime community use is maintained and/or improved at:</p> <ul style="list-style-type: none"> • Acorn Centre • Torbay Leisure Centre. 	<p>Schools, private providers</p> <p>2021</p>
ENHANCE	<p>SH2 – Support quality improvements/upgrades at existing sports hall sites where this would:</p> <ul style="list-style-type: none"> • lead to increased community use • on school sites – improve access to school sports facilities and enhance their viability and suitability for community use • make facilities more attractive to users, in particular young people, women, people with disabilities, and those age groups that will increase significantly in the period to 2021 (i.e. 0-9 and 70+ years). 	<p>A Improve ancillary facilities (e.g changing rooms, car parking, storage, viewing areas) at existing sports hall sites. Priority sites to consider:</p> <ul style="list-style-type: none"> • Acorn Centre: upgrade changing rooms for indoor and outdoor sport • Brixham College Sports Centre: provide separate changing rooms for sports hall use • Paignton Community & Sports Academy sports hub: provide mezzanine viewing gallery; support access to allow increased parking at the Waterleat Road site from Totnes Road, thus increasing sports hall use/capacity. • Torbay Leisure Centre re development proposals to be produced. 	<p>Sport England, private operators, education authorities</p> <p>2021</p>

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

	Strategic Priorities/Sports Halls	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	<p>SH2 – Support quality improvements/upgrades at existing sports hall sites.</p>	<p>B Investigate the feasibility of providing alternative on-site facilities that would free up sports hall space for additional community use (e.g. activity halls or provision of outdoor floodlit 5-a-side pitches). Priority sites to consider (see also Playing Pitch Strategy):</p> <ul style="list-style-type: none"> • Brixham Sports Centre/Brixham sports hub – possible location for full size IRB22 AGP for football and rugby • South Devon College – support proposal for floodlit 7v7 football turf pitch or other appropriate size • Torquay Academy – floodlighting outdoors • Westlands School – upgrade of surface and floodlighting of existing MUGA 	<p>Private operators, education establishments</p>
ENHANCE	<p>SH3 – Work towards that future programming of, and quality improvements to, sports halls (and smaller community halls where possible) address the specific needs of individual sports in terms of technical specifications and access to appropriate facilities and allow for progression in training and competition within Torbay (in time to develop a hierarchy of provision)</p>	<p>Priority should be given to advancing the following proposals within existing or proposed sports hall provision:</p> <ul style="list-style-type: none"> • Badminton: repainting of walls at South Devon College sports hall; promote use of PC&SA Borough Rd sports hall for badminton • Basketball: main club require local facility with adequate spectator accommodation – e.g. Torbay Leisure Centre • Netball: more access to quality (indoor) facilities across Torbay. Possible site: Torquay Academy outdoor courts if floodlit • Table Tennis: new facility hub required for coaching, training and competition. Work to identify possible site: Torbay Leisure Centre. Other venue required in Torquay. • Volleyball: introduce/develop at existing sports halls e.g. Westlands School, Paignton C&SA Borough Road. Central venue required. 	<p>Private operators</p>

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

	Strategic Priorities/Sports Halls	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
PROVIDE	SH4 - Investigate further the need for new sports hall provision in association with strategic housing growth areas.	<ul style="list-style-type: none"> Once growth areas are confirmed through the Local Plan process, the need for sports halls should be further assessed using Sport England's Facilities Planning Model (FPM) and other appropriate methodologies, taking into account (a) recommendations in this Strategy and (b) any recent changes in provision. 	2020
PROVIDE	SH5 – Safeguard and improve provision for the range of fitness and keep fit and martial arts activities which require smaller activity halls and spaces.	<p>Provide new, and upgrade existing activity halls, particularly where this will enhance community use. Priority sites:</p> <ul style="list-style-type: none"> Acorn Centre, Torquay Torquay Academy 	2018
PROVIDE	SH6 - Progress proposals for the redevelopment of the Torbay Leisure Centre facilities	<p>The following should be considered as the minimum requirement as part of the redevelopment proposals for Torbay Leisure Centre to ensure that existing and future community needs are being met:</p> <ul style="list-style-type: none"> 8 court badminton hall with spectator seating (retain existing or equivalent replacement) Possibility for basketball? 4 squash courts 2 dance studios/activity 75 station fitness suite Refurbished/upgraded Sand AGP Specialist provision for: <ul style="list-style-type: none"> Archery Boxing Table tennis Gymnastics Shooting 	2016

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

	Strategic Priorities/Sports Halls	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
	SH7 – Market segmentation	Share market segmentation with all providers to ensure that their marketing strategy's targets are aimed at the right audience.	Private providers, education

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

2.2 SWIMMING POOLS

Quantity

- There are a total of 40 swimming pools in Torbay – this figure includes all indoor and outdoor pools, regardless of size, ownership or availability for community use. Of these, 22 are indoor pools (9 main, 10 learner/teaching and 3 leisure) on 27 sites across Torbay. There are also 18 outdoor lidos on 16 sites
- Of the 9 'main' indoor pools in Torbay of at least 15m in length, one pool is 33.3m (Torbay Leisure Centre); 3 pools are 25m in length (Admiral, Aztec and Plainmoor Community Pool); 2 pools are 20m in length (Oasis and Paignton Health & Leisure Club) and 3 pools are 15m in length (Grand Leisure, The Cove and The Grosvenor Hotel)
- 5 of the main pools are operated on a pay and play basis, and 3 are only available to registered members. Admiral Pool and Plainmoor Community Pool are both managed by Community Organisations, and the remaining 7 pools are managed by commercial operators.
- The assessment has looked in detail at all pools of at least 25m where there are lanes and leisure pools of 300m². These were visited to verify that the facility information contained in the Active Places database was accurate and face to face discussions took place with facility managers/operators to identify issues in relation to the facilities, such as the level of local demand for different activities, programming, costs, use by disability groups, and so on.
- In terms of the total number of pools, Torbay appears to be well provided for when compared with neighbouring LA areas, due principally to its function as a holiday resort with a large number of commercially provided learner and outdoor pools
- The pro rata provision of 'main indoor pools' per 10,000 population in Torbay, compared with neighbouring local authorities, provides a useful 'benchmark' of overall provision. When looking at main pools of 4 lanes or more, Torbay has 0.31 per 10,000 population, which is similar to the national figure of 0.33, and lower than adjoining local authorities apart from Teignbridge. A more detailed assessment is provided by the Facilities Planning Model.

Quality

- Of the 5 main indoor pools of at least 25m length or 300m² in Torbay, only one was built in the last 25 years - the Aztec Pool (within the complex of Torquay Leisure Hotels) which was built in 2000. Three were built in the 1970's (Torbay Leisure Centre, the Admiral Pool and Plainmoor Pool). The Riviera International Centre Leisure Pool was built in 1987
- In terms of major swimming pool refurbishment, 2 of the 3 main indoor pools that were built in the 1970's have been refurbished (Admiral Pool in 2009 and Plainmoor Pool in 1989 & 2013). Neither the Aztec Pool, the Riviera International Centre or Torbay Leisure Centre has had major refurbishments since being built.
- Detailed 'non-technical' quality assessments have been undertaken for all 5 main publicly accessible indoor pools of at least 25m length or 300m². These quality assessments indicate that 4 of the 5 pools are in generally good condition and 'fit for purpose'. However, one pool (Torbay Leisure Centre) scores lower

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

than the others, mainly due to the need for refurbishment, and its 33m length not meeting up to date standards. Plainmoor Pool and Admiral Pool score the highest on the quality assessments

- This information, along with views of consultees (including the Amateur Swimming Association ASA) adds to the thinking on quality and reiterates that at present the main publicly accessible indoor pools in Torbay are in generally good condition. However, a key challenge of an ageing stock, in particular Torbay Leisure Centre, is one which will need to be addressed. A number of potential improvements at individual sites have been identified which could increase attractiveness to users and increase capacity for community use in the future.

Accessibility

- An assessment of accessibility to swimming pools by the resident population suggests that there is a reasonable overall distribution of pools, with all of the population living within a 20 min drive of a main indoor pool, and about 55,000 of the population (about 42%) living outside a 1 mile walking catchment
- Accessibility also includes affordability, in terms of facility hire, transport and car parking charges. Whilst there is some variation in swimming charges, the costs are broadly consistent with pools elsewhere
- Difficulties in accessing certain facilities by public transport has been highlighted – for example to get to Torbay Leisure Centre from some of the areas more deprived estates involves catching at least two buses
- Car parking is free at the majority of pool sites – however where charges do apply (e.g. Torbay Leisure Centre) this is likely to have a negative impact on usage.

Availability/Capacity

- Unlike sports halls, there are no main swimming pools on schools sites in Torbay. As such opening hours for community use are generally good, as all pools are accessible throughout the day, as well as at evenings and weekends
- An important element of assessing availability is the capacity of the facility to accommodate pay and play.

Swimming Pool	
• Torbay Leisure Centre	Pay and play
• Admiral Pool	Pay and play
• Swim Torquay	Pay and play
• Riviera Centre	Pay and play

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

• Aztec Pool	Registered members only
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- Across all pools in Torbay, there appears to be a good mixed programme of use, including public sessions, lessons, school and club use.
- However, it can be difficult to ascertain exactly when pools are operating at capacity. Programming indicates a use for particular sessions/activities – and some sessions, notably swimming lessons and ‘fun sessions’ – are often ‘full’. But other sessions show spare capacity at certain times, particularly weekends, and income from these may be insufficient to ensure sustainability. Both community pools (Swim Torquay and Admiral Pool, Brixham) are finding it hard to remain viable, especially given the rising cost of utility services.
- There is anecdotal evidence that the general public would like greater access to swimming pools late afternoon/early evening; the times when pools are often scheduled for swimming lessons.

Demand

- The Active People Survey suggests that the overall level of ‘once a week’ sports participation in Torbay is lower than regional and national figures. However, the generally upward trend in participation in Torbay since 2005, alongside the recent increases in participation rates between 2011 and 2013, suggest that there are strong foundations for building participation in sport and active recreation in Torbay
- Research undertaken for this strategy, including meetings with individual pool managers/operators, indicates that there is a certain level of ‘tourism demand’ for swimming in Torbay. This is particularly the case on wet days during the peak summer months. The Needs Assessment report highlights those pools where anecdotal evidence suggests there are notable levels of usage by visitors.
- Future demand for swimming pools is unlikely to change significantly in the period 2011-2021 as a result of population growth. This is due to population projections indicating that growth will predominantly be in the 0-9 and 70+ age groups
- Sport England’s Market Segmentation tool estimates that 14,860 adults in Torbay currently participate in swimming – this represents about 18% of the ‘swimming age’ population (i.e. 20-44 and 45-69 age bands). It also estimates that about 14,766 residents would like to participate (or participate more) in swimming. Whilst it is unlikely that all of this ‘latent demand’ would become actual demand, if fully realised this figure could represent an increase in swimming participation of up to 98%. This would only be achieved if all aspirations were met, and this is considered to be unrealistic. However, the analysis does suggest that there is a very high level of latent demand for swimming in Torbay
- Information on demand for swimming pools has also been obtained through consultation with National Governing Bodies of Sport and local clubs. The ASA’s view is that, in order to meet future demand, the most important requirement is to maintain the facility stock. There is a need to make all pools financially sustainable and this would be best achieved by not having any standalone facilities. Providing dry-side facilities (e.g. dance studio, fitness suite) on existing pool sites would be the best way to make them sustainable

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

- The ASA consider that a 25m x 8 lane competition pool is needed in Torbay – their preferred scenario would be to see a 25m x 6 lane pool provided in Torquay, and a 25m x 8 lane pool in Paignton
- In the long term the ASA considers that there may be merit in replacing the 2 pools at Torbay Leisure Centre and the Riviera International Centre with one large 'leisure village' servicing both Paignton and Torquay, to include a 25m x 8 lane pool and a range of dry side facilities to make it sustainable. Torbay would benefit from economies of scale and a more modern energy efficient building.
- Obviously the research and business case would need to be proven to support this. This would leave Torquay with just one swimming pool which would not meet demand and this would need to be addressed, as would issues of accessibility and under provision across neighbourhoods.

Conclusions of the Supply/Demand Analysis for Swimming Pools

- Sport England's Facilities Planning Model assessment for swimming pools points to Torbay having a reasonable overall supply of swimming pools compared to regional and national figures per 1,000 population. Whilst no parts of Torbay have levels of unmet demand sufficient to justify additional pool provision, the model indicates that the highest levels of unmet demand for pools are in the Torquay area.
- Torbay Leisure Centre Pool and Admiral Swimming Pool, Brixham are estimated to be operating at high levels of utilised capacity, and this is an issue which will need to be addressed as they have limited capacity to accept any additional demand in the future.
- The ability of users to access pools could be exacerbated further if any existing facilities close, or if Torbay experiences a rise in participation in swimming, or as a result of housing/population growth
- The Sports Facilities Calculator enables an estimate to be made of the likely implications on facility provision as a result of population growth and/or increases in demand across a local authority area. The population of Torbay is projected to increase from 131,193 in 2011 to 138,831 by 2021. Coupled with an increase in demand for swimming pools of 10% over the same period (to reflect the high levels of latent demand that already exists for swimming) the SFC estimates that an additional 0.4 x 25m pools would be required to meet this demand. The cost of such additional provision is estimated to be £1.173m.
- Therefore, the overall conclusion of this assessment for swimming pools is that there appears to be a need to provide additional swimming pool capacity to meet existing unmet demand. Some pools are operating at or near capacity which needs to be addressed. The indications are that increased demand as a result of population increases up to 2021 and potential increases in participation could be accommodated by giving priority to increasing capacity at existing sites (e.g. redevelopment of Torbay Leisure Centre pool to increase attractiveness and throughput, and providing learner pools on existing pool sites).
- Therefore we need to run Facilities Planning Model (FPM) in 2018 as detailed in Table 1.

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

- However, it is also clear that losing any existing facilities would create significant problems for the remaining facilities as some are already operating at high levels of usage.

2.3 TENNIS COURTS, MULTI USE GAMES AREAS AND BOWLING GREENS

Tennis Courts

Quantity

- There are a total of 60 outdoor non-grass tennis courts recorded in use in Torbay, 13 of which are floodlit. (There are also 2 mini courts at Torquay Lawn Tennis Club (LTC)). 15 of these courts are on school sites, which could be used by the community, and 10 are on hotel sites, available to guests only. Of the other 35 courts, 8 have free public access, 2 are owned by a club, 15 are leased by Torbay Council to Torquay LTC and Cary Park Junior LTC in Torquay and 10 are leased to a private operator at Abbey Park, Torquay.
- In addition there are 6 tennis courts free for use (plus 7 disused grass courts) at Oldway, Paignton
- The biggest change in the number of tennis courts in Torbay in recent years has occurred in the availability of traditional, local authority pay and play sites. As well as the previously mentioned courts at Oldway, the 6 tennis courts at Victoria Park have been reduced to two. The number of courts at Upton Park, Torquay, has reduced from six to one tennis court. The remaining courts on both these sites have solid, metal 'nets'.
- There are five indoor courts in Torbay – 3 in the airdome at Torquay LTC and 2 at the Palace Hotel (registered membership use). However, the Palace Hotel is scheduled for redevelopment, and the future of the indoor tennis courts are, at the present time, uncertain.

Quality

- There is a great variation in quality in tennis courts across Torbay. Club courts are generally good quality, but tennis courts with free public access or pay and play are of a poorer standard and require upgrading to both surfaces and fencing.
- The quality of the 3 airdome courts at Torquay LTC are very good but there are issues around the airdome's sustainability in that it requires heating which incurs an extra hire charge. Club members are showing a preference for the new outdoor artificial clay courts.

Accessibility

- The distribution of tennis courts is uneven – with 65% (36 courts) of provision in Torquay; 15% (8 courts in Paignton) and 20% (11 courts) in Brixham. Paignton is particularly poorly served when per capita provision is considered. The majority of MUGAs are in Torquay (9), with 3 in Paignton and 1 in Brixham.
- There are currently 5 free public access sites in Torbay – St Mary's Park, Brixham (4 courts), Furzeham Recreation ground, Brixham (1 court) Victoria Park (2 courts) and Oldway (6 courts – closed pending redevelopment) in Paignton and 1 court (Upton Park) in Torquay

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

Availability/Capacity

- There is spare capacity at local authority park courts, some spare capacity within club sites and underuse of tennis courts on school sites. However, the quality of the courts is a constraining factor as is the lack of floodlighting on, for example, the Torquay Academy tennis courts which are otherwise a very good facility.

Demand

- There is significant latent demand for tennis in Torbay, according to the Active People survey. There are 3 clubs in the Bay – Torquay LTC with 500 members, Cary Park Junior LTC with 90 members and Churston LTC (membership not known; 2 courts). There are no tennis clubs in Paignton or Brixham and all tennis development work takes place in Torquay
- There is scope to increase membership at both Torquay Clubs, particularly adult membership at Cary Park
- No unmet demand for further indoor courts has been identified.

Conclusions of the Supply/Demand Analysis for Tennis and Multi Use Games Areas

- The percentage of floodlit courts is low – only 13 in total (around 21% of the stock). All floodlit courts are either on leased or club sites.
- Many of the Local Authority free public access courts are of very low quality and this is impacting on their use. Usage of the free sites is not monitored, although anecdotal evidence suggests that are fairly well used. However, free public access is not a sustainable model for ongoing maintenance.
- There is no evidence that there is a shortage of tennis courts in number, but there is a shortage of good quality and floodlit courts. There is considerable latent demand for tennis in Torbay.
- It is not possible to assess the demand for multi use games areas in the Bay; no records are kept but it appears that the majority of sites are well used.
- It is the view of the LTA that there is sufficient indoor provision in Torbay to meet current and expected needs over the life of the strategy. However, as with other facilities, future need is dependent on any increase in population, which is mitigated by the ageing of the population. However, if increased participation in accordance with local and Sport England (SE) targets is achieved, it is possible that additional courts will be required.

Multi Use Games Areas (MUGAs)

- There are 16 recorded MUGAs in Torbay: 1 in Brixham, 4 in Paignton and 11 in Torquay, two of which are floodlit. Most of them have been built in the last three to five years, using Barclays Site Saver money in partnership with Groundwork SW. They were sited in places where it was thought that the most use could be made of an all weather surface that was free, often in areas with high numbers of young families.
- They vary considerably in the sports catered for by markings and equipment (although most can accommodate basketball and five a side), and in the quality

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

of equipment, fencing and surfaces. Most of the surfaces are poor – either with standing water, moss or stones or uneven surfaces, and many would benefit from repainting and general improvements.

- No records are kept of their use. Originally, under Groundwork SW, team games and coaching sessions were held on them. The FA Development Officer working in Torbay is currently organising more participation events on the MUGAs.
- Crucially, all the MUGAs are open access sites and free to use. They therefore form part of an array of sports and fitness facilities within Torbay where there is no charge for use and they can be used at any time. Other facilities – apart from the obvious ones such as cycleways, footpaths and open access grass areas - and for younger people, skateparks and BMX tracks – include the outdoor fitness gyms which the Council has installed at St Mary's Park, Brixham, Upton Park, Torquay, Preston Green Paignton and Youngs Park, Goodrington, and outdoor table tennis tables. It is felt that there is scope to link these facilities together and promote them more actively – with improved signage to and at the sites – under some banner such as 'Get Fit for Free', building on existing development work in this area.
- In particular, there are a range of (original tennis) courts in Victoria Park, Paignton and Upton Park, Torquay. The tennis courts have been referred to above; Upton Park also has MUGAs for basketball and football (separately) and an open area which was previously used for netball. Victoria Park has two skateparks, and a football MUGA and basketball MUGA, but other courts lay empty. Both sites are in prominent positions and well known in their towns and would benefit from better signage, an upgrade in quality and decisions made as to how they could best be used and improved and enhance their locations.

Bowling Greens

Quantity

- There are 12 outdoor bowling greens on 10 sites; all greens are leased by the Council to the bowling clubs apart from Torquay Bowling Club in Belgrave Road which is owned by a private company and Abbey Park bowling green which is leased to a private operator who also manages 10 tennis courts.
- Since the previous bowls study in 1995, Torbay has seen the closure of two bowling greens; Ellacombe Green in Market Street, Torquay and the ladies green at Torquay Bowling Club, which has not been used for the past three or four years.
- There are 3 indoor bowls centres, comprising 12 rinks in total. Pro rata, indoor bowls provision in Torbay is considerably better than the national average and provision in the neighbouring (predominantly rural) local authorities of South Hams and Teignbridge, and on a par with provision in Exeter.

Quality

- All bowling greens were assessed as being well maintained and of good quality, with ancillary facilities and surrounding areas also in good order.
- The high quality of the facilities is a testimony to those who maintain them and a clear indication that they are well valued by those who use them

Accessibility and Availability/Capacity

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

- There are 2 outdoor greens in Brixham, 4 greens in Paignton and 6 greens in Torbay and facilities are well distributed throughout Torbay.
- All existing greens are well used and there are several strong leagues running in the area. All clubs however have capacity for additional members, and there is scope to accommodate additional teams on most.
- There is only one public pay and play site at Abbey Park in Torquay. However, the demand for casual bowling appears to be met through the clause in the lease from Torbay Council which states that each green must keep one rink free for pay and play when not being used for league matches.
- Indoor rinks were available throughout the week at Torbay Country Indoor Bowling Club in Paignton and Torquay United Indoor Bowling Club in Torquay but this is now closed. There is some spare capacity at these facilities. The Aztec Indoor Bowling Club is operating at capacity.

Demand

- It is estimated that there are in excess of 1000 club bowlers in Torbay. The national trend within bowls is apparently for club membership to decline by about 2% per year. It is an ongoing challenge for all clubs to maintain and increase membership
- The annual English Riviera Bowls Tournament is a well established, national competition held for a week each June, and hosted on the 4 greens at Kings, Victoria and Torquay Bowling Clubs along Torquay seafront. All clubs within South Devon area entertain between 10 and 20 touring clubs per season.

Conclusions of the Supply/Demand Analysis for Bowls

- No greens are at capacity and there is some potential for growth within all clubs. All clubs run a range of teams and while some greens are relatively heavily used, most clubs have capacity for additional members, and the flexibility of fixtures means that there is scope to accommodate more teams on existing greens
- Three clubs have less than 70 members. As an approximate guide, 80-100 members are considered a healthy membership for a bowls club. The slow decline in membership over time may result in some clubs becoming unviable in the future, as has happened in the relatively recent past.
- There is no evidence based upon current participation that there is demand for additional facilities.
- Future participation in bowls is only likely to grow significantly if a more aggressive approach to recruitment is taken by clubs and governing bodies. Most clubs do little marketing of existing opportunities outside of word of mouth and leafleting currently and there has been little growth in the sport, with some who have been involved in the sport in the area for years expressing concerns about the decline in the number of members, and in the number of teams entered into league and cup fixtures
- If marketing/promotion was to be successful and latent demand and participation increases were realised, demand could increase significantly but it is likely that the existing stock of facilities would still remain sufficient.

2: KEY ISSUES AND FINDINGS TO BE ADDRESSED

- Torbay's large ageing population means Torbay is a popular destination for bowls.

2.4 ATHLETICS FACILITIES

Quantity

Road and off-road:

- A range of tarmac, concrete and grass roads, pavements, footpaths, bridleways, tacks and cyclepaths are used throughout Torbay. Clubs base themselves at sports centres and the Riviera International Centre for road running.
- The closed road circuit currently being constructed at Clennon Valley will cater for cycling and also a range of other activities, including runners/joggers/triathlon/duathlon etc. It will provide a good quality, safe, secure facility, fully accessible to people with disabilities and free from traffic.

Track and Field

- Athletics facilities for track and field events in Torbay essentially comprise grass running tracks marked out on school playing fields and a 400m grass track at Torre Valley North, Torquay in the summer. There are also some field event facilities at Churston Ferrers Grammar School and at Torre Valley North, Torquay
- In addition to the grass tracks, clubs use a variety of facilities for training in the winter, including local school sports halls and fitness facilities. Torbay Athletics Club uses a small fitness facility next to the changing facilities (shared with a cricket club) at Torre Valley North, Torquay

Quality

- The grass athletics tracks used by the two main clubs are satisfactory, within the constraints of this facility type. Field events facilities are not of a high quality
- The lack of bespoke facilities militates against skill development. Training on grass tracks limits improvement in skill and technical expertise. Tracks can also become waterlogged and run-ups become slippery in wet weather
- Sports halls can only provide opportunities for basic training and not advancement in technical expertise.

Accessibility

- Facilities for road running training are free of charge and can be accessed throughout the Bay. Organised competitive events usually require road closures.
- Grass track and field athletics facilities can be reached within a 20 minute drivetime from Paignton and Torbay. There are no facilities in Brixham, other than a grass track marked out on Brixham Community College's playing field in the summer.
- The closest specialist track and field facility – a 10 lane synthetic track with a full range of field event facilities - is Exeter Arena. As a guide, England Athletics gives

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an acceptable journey time to athletics facilities as 20 minutes in urban areas and 45 minutes in rural areas

- Mapping has been carried out showing drive times of 20 minutes and 45 minutes from each of the three nearest athletics tracks to Torbay: Exeter Arena, Plymouth Brickfields and Tavistock. Torbay lies outside the 45 minute catchments for these facilities.

Availability/Capacity

- Availability of the facilities is reasonable. Churston Ferrers Grammar school accommodates the South Devon Athletics Club and Torquay Athletics Club uses the athletics track at Torre Valley North; the ground is shared with a cricket club during the summer.

Demand

- There are many different types of athletic activity. The growth area in the sport is in recreational road and off-road running that has resulted in significant new runners into the sport over the past few years and evidence strongly suggest this growth will continue.
- There is also a very strong Womens Running Network in Torbay.
- There are over 300 members in total of the two track and field clubs in the Bay. Both report growth in numbers of members since the Olympics and particularly amongst juniors and this trend is expected to continue.
- Active People data suggests there is significant latent demand for athletics in Torbay.
- As the above section highlights, estimating the level of demand for the range of athletics facilities is difficult. A proportion of road runners will be members of local road running clubs, and the track and field clubs, but the number who runs outside of a club structure is hard to estimate. Some of these may join clubs if the facilities are available. It has been estimated for this Strategy that there are at least 2000 active runners within the Torbay and wider area. Events such as the Rowcroft Sleep Walk and Breast Cancer Race for Life have increased participation too.
- Athletics based events such as the Torbay Triathlon is growing in importance.

Conclusions of the Supply/Demand Analysis for Athletics

Road and off road

- There is a range of resources, surfaces and facilities for running in the Bay. Some quality enhancement may improve the experience and safety of runners, particularly along popular routes such as the seafront. The new closed road circuit at Clennon Valley is a valuable facility for running and training and a range of sports.

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Track and Field

- Although there are athletics facilities in Torbay, they are not fit for purpose. The clubs manage with the facilities that they have, but their capacity for activity and skill development is constrained by unsuitable surfaces and the lack of, or the poor quality of, field event facilities.
- There are insufficient appropriate indoor sports halls/courts for athletics training.
- Torbay Leisure Centre hosts the All England Indoor Athletics Championships every year.
- There is no central venue for athletics in Torbay and there are no synthetic track and field facilities. UK Athletics' Facilities Strategy seeks to ensure that a hierarchy of provision for competition and training purposes is developed nationwide, in both outdoor and indoor facilities. The firm, but not strict, criteria for the provision of outdoor facilities is: one outdoor synthetic track (6 or 8 lanes) per 250,000 within 20 minutes drive (45 minutes in rural areas)
- The population of South Devon lying outside a 20 minute drivetime catchment from the nearest athletics track is 332,476. The population living beyond 45 minute drivetime catchment is 180,497. However, track and field venues face increasing challenges in terms of both providing and maintaining quality facilities coupled with the increasing cost of operations.
- UK Athletics also promotes compact athletics facilities and has identified Torbay as a suitable location for this type of provision.

2.5 OTHER SPECIALIST FACILITIES

For each of these sports, there are detailed membership and participation figures contained within the Sports Facilities Strategy Needs Assessment which accompanies this Draft Strategy.

Archery

- A variety of facilities are used for archery throughout the Bay. Outdoor venues include Clennon Valley, farmers' fields and school playing fields (Churston Ferrers, Torquay Academy) and indoor facilities used range from school sports halls to industrial units (Brixham Archers), which can provide year round wet weather facilities.
- There are three clubs in the Bay: Paignton Archers, Torquay Archers and Brixham Archers. The first two have very limited facilities; Paignton Archers do not currently have an indoor venue and are using other local clubs facilities at the moment.
- Sports which require specialist provision often do not have security of tenure. This is the case for Brixham Archers, where outdoor facilities are rented annually; and arrangement for use of their indoor facilities is about to stop). Clubs find it expensive to hire facilities at schools.
- There has been steady growth in interest and participation in archery in Torbay over the last few years; good relationships are being built with schools, and it is expected that this to continue.

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- Development of the sport is constrained by the lack of secure bespoke facilities for both indoor and outdoor archery, where lost arrows will not be a problem and size and security meet insurance criteria. As with other sports, facilities are needed for both competition and training – ideally all weather indoor.

Boxing

- There are 4 boxing clubs in Torbay, 3 in Torquay and 1 in Paignton. A variety of facilities are used, including potcabins, a disused chapel and an industrial unit. Generally facilities are limited to old community buildings of limited quality therefore any enhancements would be improvements.
- Boxing events have taken place in, for example, the Riviera International Centre.
- There is latent demand for boxing in the area, and given the social and employment profile of Torbay, including the pockets of relative deprivation, boxing is a popular sport and probably 'punches above its weight' in terms of participation in the sport as a percentage of the local population.
- Development of the sport would be enhanced by the provision of a bespoke, landmark for boxing in the Bay.

Gymnastics

- Gymnastics clubs in Torbay use a mixture of dedicated (although not specialist) facilities and space in sports halls. South Devon School of Gymnastics has recently moved from an industrial unit in Paignton to Parkfield in Preston; Torbay Olympic Gymnastics Club is located in industrial units in Torbay. There are a range of other gymnastics based activities at sports centres in the Bay, including Brixham.
- The Torbay club caters for local children and draws around 45% of club members from the wider surrounding; the South Devon Gymnastics Club, which is on the British Gymnastics Elite pathway, draws from a wider area in South Devon. Both main clubs have leases on their facilities. The cost of these is considerable and they do not offer security of tenure.
- Both main clubs operate waiting lists and cannot accommodate all demand. Growth in gymnastics is increasing, particularly following the Olympics. South Devon Gymnastics Club has approx. 330 members up to age 24 years. Torbay Gymnastics Club which caters for both recreational and competitive gymnastics has 1200 members, including some adults. There is flourishing gymnastics activity throughout the Torbay and wider Teignbridge area which suggests a high participation rate in comparison with other parts of the country
- Both main clubs run a range of activities and operate at the optimum within the constraints of their facilities. However, the lack of space, height and width requirements means that skill development and the ability to cater for demand is severely compromised.
- Sport England Market Segmentation Analysis suggests that there is significant level of latent demand for gymnastics in Torbay.
- The clubs manage the facilities but these are not bespoke to gymnastics or ideal. Issues in terms of the lack of bespoke facilities include:
 - constraints on skill development through insufficient room for run ups e.g.

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25m needed for vaults (25m), tumble track (45m) and lack of height for trampolines;

- lack of storage space;
- cost of heating;
- lack of car parking (Torbay Gymnastics Club);
- shortage of space generally meaning that activities have to be carefully scheduled. If larger spaces were available, gymnastics could share with martial arts and fitness activities but they all need space at the same time;
- unable to hold squads or competitions – have to travel to Plymouth or further; and
- lack of viewing facilities.

Squash

- There are three principal venues for squash in Torbay in Torquay, Paignton and Brixham, providing 11 courts for community use, either through club membership or pay and play. There are 2 courts at Brixham College Sports Centre; 4 at Torbay Leisure Centre, Paignton and 5 at Torquay Squash Club, leaving a gap competition in Brixham. There are a further 4 courts at local hotels, for guests use only. Quality is generally good and overall accessibility to existing courts good.
- The level of provision is above the national average, but below that for the South West and on a per capita basis scores relatively low compared to the South Hams and Exeter.
- Torquay Squash Club has around 300 playing members and 7 teams in the Devon league whilst Paignton Squash Club (based at Torbay Leisure Centre) runs 3 teams in the league. However Torquay Squash Club is under threat of demolition for housing needs. This will of course leave a large gap in provision in Torquay if the development goes ahead.
- Demand is extrapolated from national and regional participation rates at about 10-20% above the average. The usual need for 3 court facilities especially on club sites, to help development of the sport, is met at both Torbay Leisure Centre and Torquay Squash Club, both venues also having a glass backed court for competitions.
- There are considered to be sufficient numbers of courts to meet anticipated demand in Torbay for the life of the strategy but there is fairly high latent demand and the current number of courts should be retained (including the current ratio of glass backed to enclosed courts).
- It is considered essential to maintain good quality provision for squash in each of the main towns of Torquay, Paignton and Brixham (as at present) to maintain accessibility for all Torbay residents and to support two thriving clubs (currently 2 courts in Brixham; 4 courts in Paignton (1 glass back) and 5 courts in Torquay (1 glass back)).

Shooting

- This study records that currently there are shooting facilities at Paignton Rifle and Pistol Club at Penwill Way Paignton. It is recorded that replacement provision of an equal and appropriate standard is required in any redevelopment of the facilities at Clennon Valley, subject to evidence of need provided by the club and the national governing body.

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2.6 WATER SPORTS

- This strategy has researched the provision for a range of water based activities within the Bay and consulted with a number of water sports clubs and enthusiasts. It is not a strategy for individual water sports, but considers a range of factors which impact on all activities and issues which need to be addressed to take forward the undoubted potential for water sports within Torbay.
- Torbay has a coastline of 22 miles and is renowned for its beautiful beaches and attractive mix of coves, cliff faces, promenades and harbours. With the natural beauty and safe harbour of the Bay itself, the varied coastal environment and the mild climate, all the ingredients are present for the provision of a range of stunning water sports opportunities. The sailing clubs in the bay, for example, host many national and international sailing events and the Bay is regarded as a world class venue within the sport.

The last decade has seen a revolution in water sports and use of 'the beach'. What was once an area dedicated to sun bathing and swimming for just a few weeks of the year has in many regions been transformed into a year-round 'playground' for adults and children, used increasingly as a base for a widening range of water and sports.

The maritime leisure industry is currently made up of a diverse range of micro businesses and voluntary organisations across the Bay including, marinas, yacht clubs, sailing schools, kayak providers, wind and surf centre, rowing clubs, and leisure watersports providers (power boats, wind/kite and paddle surfing, kayaking).

The following have been identified as priorities to enable growth:

1. establish maritime leisure product development action group
 2. Develop town based sailing regattas
 3. develop compelling water based 'experiences' and packages
 4. integrate promotion of maritime leisure activities into central destination Marketing.
 5. improve water front food, drink and retail offering
 6. introduce planning policies that proactively support operators to grow
 7. provision of more visitor boat moorings
 8. improve the necessary water activity infrastructure and complementary parking.
- The activities which have been considered in more detail in the Needs Assessment comprise angling, canoeing, rowing, sailing, sub aqua, surf life saving, wild swimming, waterskiing and other activities

Range of Facilities Quantity

- The principal facilities and clubs for watersports in the Bay are the following:

Club	Location	Sport
Babbacombe Corinthian Sailing Club	Fore Street, St Marychurch	Sailing
Brixham Breakwater BSAC Diving Club	Brixham Breakwater	Diving
Brixham Gig Club	Brixham	Gig Rowing
Brixham Junior Sailing Club	Overgang Road, Brixham	Sailing

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Brixham Sea Anglers Club	Brixham	Angling
Brixham Yacht Club	Overgang Road, Brixham	Sailing
Disabled Sailing Association	Torquay	Disabled Sailing
Grenville House Outdoor Ed. Centre	Berry Head Road, Brixham	Water & Adventure
Ibex Canoe Club	Brixham Breakwater	Canoeing
Paignton Amateur Rowing Club	Paignton Harbour	Coastal + Gig Rowing
Paignton Canoe Club	Goodrington	Canoeing
Paignton Sailing Club	Paignton Harbour	Sailing
Paignton Sea Anglers Association	Cliff Road, Paignton	Angling
Royal Torbay Yacht Club	Beacon Quay, Torquay	Sailing
South Devon College Water Sports Centre (Noss Marine Academy)	Kingswear	
Torbay British Sub-Aqua Club	Beacon Quay, Torquay	Sub Aqua
Torbay Life Saving Club	North Beach, Goodrington	Surf Life Saving
Torbay Sailability	Beacon Quay, Torquay Marina	Disabled Sailing
Torbay Sea Anglers Association	Torquay	Angling
Torbay Sea School	Brixham Marina	Sailing
Torquay Kitesurfing, Kitebuggy and Stand Up Paddle Surfing School	Ellacombe, Torquay	Kitesurfing
Torquay Rowing Club	Beacon Quay, Torquay	Coastal + Gig Rowing

- There is a range of opportunities for water sports.
- Grenville House Outdoor Education Centre on the waterfront at Brixham is the principal centre within the Bay offering accommodation and a range of watersports and outdoor activities for schools and other groups.
- Parkfield also has a store of kayaks and takes youngsters out on water based activities.
- There are a number of youth groups, sea cadets and sea scouts etc who also have active sailing and watersports delivery

Key findings and issues by sport

- Some of the key issues that have arisen from a consideration of each sport are as follows:
- *Angling*: junior participation increasing, sea top kayak angling becoming popular, reduction in areas to fish locally
- *Canoeing*: a major increase in activity by the easy access and use of "sit on tops", many participants do not join clubs but still require changing and launching facilities. Increasing need for easy access to the water and access to swimming pools for training

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- *Rowing:* growth in activity, especially gig rowing. Facilities and access points to the water need to be kept under review. Clubs would benefit from dedicated rowing fitness equipment.
- *Sailing:* The Bay is regarded as a world class venue within the sport but expansion of competitions limited by time, volunteers and car parking. Growth in youth sailing at clubs and training for youth and adults is a key focus for all clubs, but limited by boat storage and volunteer time. Facilities generally good, but little provision for young people to sail outside of clubs. The provision of boat parking and storage is not meeting demand.
- *Dinghy sailing:* Although Grenville House Outdoor Education Centre (OEC) provides some opportunities for dinghy sailing, Torbay lacks a Dinghy sailing school or outdoor education centre providing dinghy sailing
- *Sub Aqua:* Torbay British Sub Aqua Club (BSAC) has 1 compressor and there are 3 private compressors which can be accessed by the community or visiting clubs for a small fee. This information needs to be publicized for enthusiasts coming from other areas who may not be members of the club.
- *Surf Life Saving:* The club is based at Goodrington Beach, Paignton and is now developing changing facilities with the help of a Lottery grant. This is expected to boost membership numbers and activity,
- *Waterskiing:* There is, or has been, a waterski lane marked out in the Bay near Elberry Cove, and water skiing and powerboat racing takes place off Torre Abbey sands, Livermead and Broadsands. It would appear that potential exists for these sports to be developed further in Torbay, although this can be a difficult sport for the community to access.
- Other water based activities include parascending (platform off Torre Abbey); skim boarding, kitesurfing and windsurfing (Preston and Boardsands); open water swimming (including triathlons and wild swimming)

Facilities

- Whilst most water sports clubs have some type of shore based facility, these often have restrictions. They do not all have adequate toilet and shower/changing facilities or appropriate access for people with disabilities.
- Most clubs and facilities have spare capacity to cater for more members, but available opportunities are constrained by lack of access points to the water, the cost of equipment and lack of on-shore ancillary facilities including changing/showers and suitable, affordable car parking
- The quality of the water sports experience can be adversely affected by pollution from beach users, boats and land run off and that which occurs (usually through accidental spillages from boats) in harbour areas. The presence of beach litter and litter in harbours and seafront areas can lead to associated problems with wildlife e.g. herring gulls.
- There is some conflict between maritime leisure users over access points to the water, and issues around the enforcement of the 5 knot zone.
- Areas available to fish in in the Bay have been reduced (e.g. Brixham breakwater restrictions)

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- The increase in mooring costs has had a detrimental effect on sailing and boating activity in the Bay, as people are finding it cheaper to moor outside of Torbay.
- Torbay boasts the highest concentration of Blue Flag beaches in England.

Demand

- Sport England Market Segmentation Analysis suggests that there is a reasonably high level of latent demand for watersports in Torbay (canoeing/kayaking, rowing and sailing)
- Participation in water sports is generally felt to be increasing by the clubs, particularly amongst junior sections (angling and sailing), whilst adult participation, in line with many other sports, is remaining constant. New disciplines for the sport are also constantly developing e.g, "sit on tops" for kayaking and angling; other growth activities include gig rowing.
- Several clubs have good links with schools or are looking to develop these links e.g. Paignton Rowing Club, Ibex Canoe Club and Paignton Sea Anglers. A number of schools in Torbay run indoor rowing activity, including Torquay Boys Grammar School and, Paignton Community & Sports Academy. South Devon College operates a watersports centre at its base at Kingswear.

Conclusions of the Supply/Demand Analysis for Water Sports

- The opportunities for an expansion in water sports exist within Torbay but need further support and development, to effect a 'sea change' in the way the Bay is regarded and perceived in accommodating these activities.
- Notably, there is great potential to develop the Bay as a centre for sailing and dinghy sailing, but there are currently inadequate facilities and capacity to support this development.
- There is a noticeable growth in coasteering, Torbay has an ideal Jurassic coastline for this activity.
- It is gradually becoming more difficult for the great range of water sports clubs to find suitable locations to base themselves with easy access to suitable water.
- The provision of boat parking and storage is not meeting demand. Waiting lists exist for all types of craft especially small boats and boats kept ashore. Several clubs and organisations keep boats on the River Dart (e.g. South Devon College) due to a lack of appropriate facilities within the Bay
- There is existing demand and potential for other sports to be further developed or catered for, including waterskiing (there is no club in the Bay), windsurfing, open water swimming and beach volleyball/football.
- A constraint to meeting demand for water sports is the lack of a 'one stop shop' and central information hub for information on facilities, clubs and equipment. This service could be provided through either the Torbay Sports Development team or a separate organisation or sub group of SeaTorbay.
- There are safety and access issues in catering for the growing number of recreational water sports enthusiasts who do not join clubs, but still require access to launching, and changing facilities and coaching and supervision. There is a

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lack of opportunities for 'pay & play' e.g. for young sailors it is difficult to access the water unless you belong to a club.

- Expansion of club activity is also limited by a lack of sufficient qualified coaches and leaders; water sports activities, especially sailing, rely heavily on volunteers
- Opportunities for training are also constrained by the lack of: swimming pool space (canoeing); indoor fitness facilities and sheltered coastal water (rowing); and, boat storage and volunteer time (sailing, dinghy sailing). However Shoalstone Pool, Brixham is available during the summer months.
- Value for tourism – as set out earlier in this report, surveys have found that up to 6% of visitors to Torbay take part in water sports and there is anecdotal evidence that there is considerable potential to develop this further.
- The key organisations involved in SeaTorbay (the coastal management partnership for Torbay) and the implementation of the Torbay Coastal Zone Management Plan are: Devon and Severn Inshore Fisheries and Conservation Authority (DSIFCA), Tor Bay Harbour Authority (THA), Torbay Council (TC), Marine Management Organisation (MMO), English Riviera Tourism Company (ERTC) and Torbay Coast and Countryside Trust. It is recommended that the findings from the Sports Facilities Strategy regarding water sports should be integrated and discussed within this Framework.

2.7 OUTDOOR & ADVENTURE SPORTS

- Many of the activities in this section make use of the enormous variety of green infrastructure within the Bay, notably outdoor sports facilities (accessible urban greenspace), woodlands and wetlands (natural and semi natural habitats), cycleways and footpaths (transport links) and roadside verges (wildlife corridors). Their sustainability and operation is as much to do with the management of these natural resources, as with the provision of built facilities. The South West Coast Path runs the length of Torbay. The Torbay Local Access Forum advises Torbay Council on the improvements of public access to land in the area, for the purposes of open air recreation and the enjoyment of the area (Natural England
- This Section therefore is linked to the priorities and actions presented in the Torbay Green Infrastructure Delivery Plan produced in 2011, through a partnership of Torbay Council, Natural England and the Torbay Coast and Countryside Trust,

Cycling

- As with running, many facilities and resources are used for cycling from roads and cycleways and natural areas to more specialist provision such as BMX tracks. The Recreation, Travel and Health Map within the Torbay Green Infrastructure Delivery Plan identify a network of recreational trails, and cycleways and other facilities such as Park and Ride with Cycle hire.
- This Strategy should also be related to the Cycling Development Plan for Torbay, which is based around four strategic priorities: growth in cycling infrastructure; community investment programme; major participation events and future development of Parkfield.
- In Torbay great progress has been made in providing improved cycling infrastructure and promoting cycling for commuting and leisure. This has been reflected in the 53% increase in peak cycling trips recorded during the second Torbay Local Transport Plan (LTP), albeit from a very low base. There is potential

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for improvement, as highlighted by the 50/50 rating in the National Highways and Transport Public Satisfaction Survey 2010 given by Torbay residents regarding their satisfaction with cycle facility provision.

- There are a range of cycling facilities throughout Torbay which cater for the many different disciplines within the sport:
 - Excellent, international standard BMX track at Parkfield, currently free to use; other BMX facilities at Easterfield Lane. However both tracks are located remotely and can therefore be difficult to access.
 - A range of tarmac, concrete and grass roads, pavements, bridleways, tracks and cyclepaths
 - A partnership between Torbay Coast and Countryside Trust and TQ3 riders club (over 500 members) has led to the current construction of 3 downhill trails at Scadson Woods, Cockington. There will also be an area for beginners and a skills training area with a wide range of riding obstacles including a dual slalom track.
 - 1.5km off road cycle track at Clennon Valley (in partnership with British Cycling),
 - An additional, more experienced mountain bike trail to be built in Lincombe Woods, Torquay.
- Other developments are planned:
 - Torbay Coast & Countryside Trust has secured Coastal Communities funding for new cycling facilities through the Cockington Country Park, Occombe Farm and through the Clennon Valley
 - A Velodrome cycling facility was proposed for the Clennon Valley or Paignton areas.
- Sport England Market Segmentation Analysis suggests that there is significant latent demand for cycling in Torbay. Within Torbay, cycling club membership has increased over the last three years along with the general increase in cycling across the UK. Mid Devon Cycling Club has 300+ members ranging from cycle and pay, training, drop in and coaching and regular competitions. The trend is expected to continue, especially with the new Velopark at Clennon Valley (which is the home base of the Mid Devon Cycling Club.)
- A partnership between British Cycling and Torbay Council is delivering the SkyRide Programme to increase participation.
- The success of the Breeze cycle network may impact on facility provision as participants may move from recreational to competitive cycling.
- There has been general growth across the sport following British success in the Olympics and Tour de France, and an increase in sports where cycling is a key component e.g. triathlons. These trends are reflected in Torbay where cycling tourism is recognized nationally as a key market and popular tour events have been held. There are thus further markets to tap in terms of both sports cycling and tourism cycling, and growing opportunities for the provision of cycle hire facilities.

Climbing

- There is a range of facilities for climbing in Torbay and the activity makes use of both indoor and outdoor facilities.

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- Natural Resources used are principally seacliffs, especially around Anstey's Cove, Daddyhole Plain and Meadfoot Quarry in Torquay and Berry Head in Brixham. Coasteering is growing greatly in popularity with a number of sessions organised by Grenville House Outdoor Education Centre and other private operators between Breakwater Beach and Berry Head in Brixham and also around Anstey's Cove in Torquay.
- Torbay has a purpose built high quality climbing facility at Parkfield in Preston, with 36 lead and top roping routes and bouldering routes, which is becoming established as a facility within the South Devon climbing network. (To place this in context, the other principal climbing facilities in the area are: the climbing wall at The Life Centre, Plymouth with 48 lines and the new climbing wall (with power fan) at Haven Banks, Exeter, with 40 lines.)
- A range of sessions have been provided at Parkfield: coaching/taster sessions; open climbing (pay and play) and drop in sessions; courses and individual instruction. There are around 40-50 members regularly using the facilities and many more registered
- Also within Torbay there is a bouldering wall at the Boulder Bunker, South Street, Torquay – an indoor commercial facility for lower height climbing without ropes. There is a small traverse climbing wall at Torbay Gymnastics Club and High Ropes outdoors at Barton Hall and Grenville House Outdoor Education Centre, Brixham which also has an indoor climbing and bouldering wall.
- From consultation with users and managers, it would appear that there is a growing demand for climbing facilities within Torbay; other facilities, such as Torquay Academy, are also looking to provide climbing walls.

Golf

- There are two 18 hole golf courses in Torbay: Torquay Golf Club and Churston Golf Club. There are 9 hole pay and play facilities at Elberry Cove, Churston and Abbey Park, Torquay and a driving range at Grange Road, Paignton.
- Golf clubs are facing a decline in membership at both junior and senior levels with a particularly significant decline in women and girls playing golf. As a response, the national governing body is trying to promote shorter formats to combat time poor participants and to reduce the cost of participation.
- Improving the accessibility of golf clubs to participants with a mobile disability, via suitable ramps and changing facilities, is seen as a priority.

Other Sports

- Torquay was the site of the first permanent dry ski slope in Britain at Barton Hall Torquay on 5 Oct 1963. Since then nearly 100 slopes were built all over the country and around 70 are still in existence. It is therefore important to protect this as a very popular facility and one that contributes to the range of outdoor activities that can be accommodated within the Bay.
- Major events are held at the club. It is understood that Barton Ski Club are looking for both land and funding to expand their activities.
- There are 5 sites with skateboarding facilities in Torbay: a concrete bowl at Windmill Hill, Torquay; a new high quality facility at Parkfield, Paignton; two

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facilities – for beginners/scooters and a multi ramp skatepark - at Victoria Park, Paignton; and a multi-ramp skatepark at Monksbridge Brixham.

- There is little in the way of standards of provision for these types of facilities, but demand appears to be catered for adequately at present.

2.8 HEALTH & FITNESS

- 27 fitness/health suites have been recorded in Torbay with great variety of types of equipment and scale of facilities (they range in size from 5 to 90 stations). 13 offer pay and play facilities, 13 are registered as member clubs or private use only and one is recorded as for club use (Torquay Lawn Tennis Club (LTC)). There are 739 stations in Torbay in total, 553 of which available on a pay and play basis.
- The three largest fitness suites are Winners Fitness Ltd, Torquay (90 stations), Winners Fitness Ltd, Paignton (79 stations), Torbay Leisure Centre (70 stations), Castle Fitness Torquay (65 stations) and RIC (56 stations).
- There are 6 fitness suites at schools in Torbay ranging in size from 8 stations (Torquay Boys Grammar School – school use only) to Torquay Academy – 26 stations and open for community use. There is scope to increase the community use of some of the school facilities, and from site visits it appears that schools would welcome greater community use. Such facilities can be useful in generating income.
- Torbay fares well when numerically comparing provision for health and fitness with neighbouring LA areas. There are also a range of facilities within a reasonable driving time outside Torbay which can accommodate users who come from within it, if required.
- The quality at commercial gyms and main sports centres is generally good, but fitness suites on school sites are often poorer quality and require some refurbishment. If the schools are happy to welcome community use, this is a way forward for them to seek funding to upgrade their facilities.
- There are also outdoor fitness equipment at sites in Upton Park Torquay, Preston Seafront, Goodrington and St Mary's Park Brixham and measured mile routes in Paignton and Brixham.
- Obviously the range of facilities caters for different markets and the Bay needs to provide facilities to attract all sectors of the community, especially those with reduced mobility, in poor health or on reduced incomes. The GP Referral Scheme in the Bay – Fitbay – makes use of some fitness suites as an initial introduction to fitness activities – the challenge lies in encouraging participants to maintain their membership and/or regular attendance.
- Neither Active Places or the FPM considers health and fitness in the same degree of detail as other facilities, and there is no 'ready reckoner' for assessing demand. The Fitness Industry Association has devised a model that provides guidance on the supply of stations against the current anticipated demand.
- Using this model, it can be shown that in Torbay, a total of 583 stations are required during the peak time period to accommodate anticipated current levels of demand. With a current supply of 749 stations this represents an adequate supply if all stations are included, or a small shortfall of around 25

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stations if only those widely available to the community are considered. This shortfall could be addressed through securing wider community access to stations on school sites.

- As with other facilities, future need is dependent on any increase in population which may be mitigated by the ageing of the population. If the number of people using gyms increases, it is likely that additional stations will be required in next 10-15 years.
- Torbay Council has provided free outdoor fitness equipment at Goodrington & Youngs Park, Preston Green, Paignton, St Mary's Park, Brixham and Upton Park, Torquay which are free to use, to promote fitness within the community.
- Torbay Sports Council have provided a free measured mile at Paignton sea front to promote fitness in the community.
- New health and fitness suites can provide great opportunities for cross selling and marketing and help to increase participation in other sports and support the viability of associated sports facilities. Their optimum size will be dependent on a range of factors and there is no ideal number of stations per centre.

3: FRAMEWORK FOR THE STRATEGY AND ACTION PLANS

Framework

- 3.1 The Sports Facility Strategy for Torbay must deliver a facility infrastructure which provides broad health and physical activity opportunities for all residents. It seeks to deliver on the aspirations of the local sporting community and to respond to the issues identified through the extensive consultation which has been undertaken. As such, it is focused around the following;
- **Quality of facilities is as important as the amount of provision** – the strategy seeks to ensure that Torbay contains the right amount of facilities, of the right quality and in the right place. It promotes the protection of existing provision, but also recognises the need to improve the quality of existing facilities and the impact that qualitative improvements can have on capacity.
 - **Provision for sports facilities will be delivered in partnership.** The strategy seeks to bring together key partners in the delivery of opportunities for sport, promote and share good practice and ensure that roles and responsibilities are clearly defined and effectively aligned to maximise the value of assets to the community and avoid duplication of facilities. Support for the voluntary sector is seen as key to this.
 - **Investment will focus upon interventions that will have the greatest impact** – the strategy seeks to prioritise investment into sites where the highest impact will be felt and where high numbers of users will benefit. It will seek to increase participation in sport and physical activity in terms of both numbers and standards of performance.
 - **The strategy will seek to maximise sustainability.** It will seek to provide accessible, local facilities for all sections of the community which offer value for money and improve long-term financial viability. The aim is to deliver modern sustainable solutions for sport and recreation which are fit for purpose, with flexible spaces, the development of multi-sport sites, with co-location and co-management of indoor, outdoor and playing pitch facilities is integral to this approach.
- 3.2 Whilst the Council is a key provider, it is not the only provider and partnership working with others, particularly clubs and the education sector, will be increasingly important to protect current access levels and meet future needs.
- 3.3 Based on the needs assessment, the following principles for future indoor and built facility provision in Torbay are set out below and are similar to those proposed in the Playing Pitch Strategy.
- 3.4 These are categorized under the headings of 'Protect', 'Enhance' and 'Provide', as recommended by Sport England, although these categories are not mutually exclusive and some principles will sit comfortably both within 'Enhance' and 'Provide' for example, However, between them, they encompass the tenets to underpin the development of a sustainable framework for the future provision of facilities.

3.5 The following principles underpin the development of this Strategy:

Protect

- To protect and maintain existing sports facilities and sites allocated for sport and access to them by the community and visitors to Torbay
- To ensure the long-term sustainability of sports facilities and sports clubs
- To develop and secure the community use sport facilities on education sites

Enhance

- To identify existing and possible new sporting hub sites, to be the focus of multi-sport and agency partnership working,
- To ensure that sports' facility needs are met by the provision of appropriate, high quality facilities
- To manage and programme facilities effectively and sustainably
- To promote partnership working to enable greater use of existing sports facilities and the sharing of skills, expertise, resources and facilities.
- To improve accessibility to sports facilities, in order to encourage greater participation by all sectors of the community
- To use sport to support economic regeneration and income generation through promoting Torbay as a venue for sporting events and festivals
- To increase participation in a wide range of sport and fitness activities by all sectors of the community, particularly people with disabilities and reduced mobility

Provide

- Exploit sites where multiple sports can be played.
- To provide facilities for informal/recreational participation and competition and training which enable those participating in sport to improve and progress
- New facilities to meet projected demand from increases in population and participation, and changes in participation patterns
- To provide regular and updated information on sports participation and the demand for facilities

3.6 The Action Guides below set out recommendations by facility type, under strategic priorities (which can all be linked back to the principles set out above) and appropriate sports hub.

3.7 The priorities set out in the table below are clearly related to the evidence base contained within the Needs Assessment Report and will deliver the long-term sports facility needs across Torbay.

Table 1: Strategic Priorities and Action Plan by Facility Type

Comment:

G GENERAL

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
PROTECT	G1 - Resist the loss of any existing sports facilities that are available for community use or could contribute to meeting future community needs, unless replaced by equivalent or better provision in terms of quantity and quality in a suitable location.	<ul style="list-style-type: none"> Policy to be progressed through Local Plan Review (SC2) Facilities to be protected as listed within Appendix to this Strategy (to be prepared) 	Planning, Clubs, NGBs 2016
PROTECT	G2 - Resist the loss of existing sites allocated within the adopted Local Plan for sport and recreation unless replaced by an alternative allocation which is equivalent or better in terms of quantity and quality and in a suitable and accessible location.	<ul style="list-style-type: none"> Site allocations to be progressed through Local Plan Review (SC2) 	Planning, Clubs, NGBs 2016

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	<p>G3 - Support community use of sports facilities on educational sites.</p> <ul style="list-style-type: none"> • A vision for community sports hubs (see below) with schools at the heart will be a positive way forward for indoor and outdoor sports provision • With a shift in practice among school managers and governors, existing school facilities can offer much potential to meeting the wider future requirements of the local sporting community in Torbay and benefit the schools themselves in terms of income provision and closer links with their local communities. 	<p>Promote partnership working between schools, colleges, Torbay Council, Torbay Local Sports Council and other facility operators in Torbay to develop community use through:</p> <ul style="list-style-type: none"> • Setting up forum/leadership group to take this issue forward within Torbay • Preparing and promoting a presentation on the benefits of community use of school facilities to school managers and governors, using examples of good practice from within the Bay • Convening a meeting of all Community Use Managers and/or Booking personnel at schools in the Bay to discuss how to take this forward • Raising awareness of the huge range of facilities on school sites by setting up a website/information hub providing information on all school sports facilities (as well as other facilities in Torbay) • Building on lessons learned from Sport England's 'Access to Schools' project which is being rolled out in other areas • Securing community use agreements at all secondary (as a priority) school sites using model templates provided by Sport England • Setting up a co-ordinated booking system between all schools, Council run facilities and other providers (particularly for halls) • Consider the use of school sports halls as specialist facilities for particular sports (e.g. cricket, badminton, volleyball, basketball centres of excellence) (see under sports halls) 	<p>Schools, South Devon College (SDC), Torbay Sports Clubs, NGBs, Sport England</p> <p>2020</p>

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	G4 – Work towards, wherever possible, sports facilities are easily accessible (by foot, cycle, public transport and park and ride schemes), affordable and able to contribute to a healthy quality of life.	<ul style="list-style-type: none"> Undertake an assessment of access by public transport to sports facilities, with a view to introducing measures that will result in sports hub sites (as a priority) being served directly by public transport, particularly from those parts of Torbay which are identified as experiencing multiple deprivation Ensure that wherever possible (and for all new sites) sports facilities are linked in to the developing cycling network within Torbay, with safe cycle paths and appropriate bike storage facilities To keep sports facility charges under review and benchmark against nearest neighbour authorities Investigate further the possibility of providing cheaper (or free) car parking – initially for a trial period - for sports facility users at sites where charges apply at present (i.e. Parkfield and Torbay Leisure Centre) 	Public transport, Sports providers, Car parking 2020
ENHANCE	G5 – Offer advice on the marketing of sports facilities in Torbay and, in particular, target marketing at low participant groups, particularly young people, women, people with disabilities and the elderly.	<ul style="list-style-type: none"> Utilise Sports England's Market Segmentation data in any future targeted marketing of sports facilities. Take into account future population trends and the need to promote health and well-being. 	2016
ENHANCE	G6 – Focus on improving the sustainability of sports facility sites	<p>Work towards ensuring that:</p> <ul style="list-style-type: none"> any new sites identified are able to accommodate intensification of use i.e. provision and/or upgrading to artificial grass surfaces, provision of floodlighting and other appropriate lighting, car parking etc facilities are energy efficient where possible, adjacent facilities are managed and developed jointly, with sharing of access, facilities and resources. This includes both indoor and outdoor facilities and playing pitch facilities 	Sports providers, Planning, Clubs 2018

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	<p>G7 – Offer support to sports clubs to become sustainable</p>	<ul style="list-style-type: none"> Encouraging clubs to achieve relevant accreditations and to work towards long term robust development plans The adoption of a clearly set out policy for asset transfer including details of the criteria that will be used for decision making and steps that should be taken to secure the use of a site or facility. This should focus upon transfer of assets to clubs that are able to demonstrate long term development plans and have achieved appropriate accreditations. Any leases should give adequate protection and assurances that facilities will still be available for public use. Provide central hub or base for information – preferably web-based - about club management, funding, maintenance and opportunities within Torbay Advise and assist clubs in obtaining security of tenure at their facilities at realistic cost Support proposals for peppercorn rent for all sports clubs. Ensure all sports clubs receive fair rates 	<p>NGBs, Clubs, Active Devon, Sport England</p> <p>2018</p>
ENHANCE	<p>G8 - Identify sporting hub sites. In order to make the most effective use of existing facilities (including indoor sports facilities and outdoor facilities, including courts, greens, grass pitches and artificial grass pitches) improve sustainability of sites, increase participation, benefit from the sharing of facilities, resources and finance and support bids for funding.</p> <p>A number of hub sites to be identified, which will be prioritized in terms of further development. School sports facilities to be placed at the centre where appropriate and multi sports and agency partnerships formed to manage facilities collectively and increase participation.</p> <p>G8.1 - Brixham</p>	<p>All partners to this Strategy to support the objective of developing and sustaining local community sports hubs</p> <p>B1: Brixham Sports Hub: Brixham Community Sports Centre, Admiral Swimming Pool, Astley Park (Brixham RFC), Astley Top Pitch.</p> <ul style="list-style-type: none"> Indoor sports, swimming, tennis, cricket, football, rugby & possible site for IRB22 rugby and football artificial pitch. <p>B2: Galmpton Sports Hub: Galmpton Recreation Ground</p> <ul style="list-style-type: none"> Indoor sports, outdoor pool, tennis, football, cricket. 	<p>NGBs Clubs Active Devon Sport England</p> <p>2018</p>

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	G8.2- Paignton	<p>P1: Clennon Valley Sports Hub:</p> <ul style="list-style-type: none"> Torbay Leisure Centre, Clennon Valley and Goodrington Indoor sports, health & fitness swimming, road cycling, football, rugby, other pitch sports, sand and proposed 3g AGP, water sports and other beach sports. Other specialist indoor provision tbc <p>P2: Paignton Community and Sports Academy Sports Hub:</p> <ul style="list-style-type: none"> Indoor sports, football, rugby, indoor cricket <p>P3: South Devon College Sports Hub:</p> <ul style="list-style-type: none"> Indoor sports hall, outdoor pitches, artificial grass pitches, water sports and adventure facilities <p>P3: Watersports Hub, Broadsands (linked to Goodrington)</p> <p>P4: Parkfield Sports Hub:</p> <ul style="list-style-type: none"> longer term aspiration as training base for water, outdoor and adventure sports for young people. 	<p>2016</p> <p>2018</p> <p>2017</p> <p>2020</p> <p>2020</p>

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	G8.3 – Torquay	<p>T1: Torquay Academy/Cricketfield Road Sports Hub:</p> <ul style="list-style-type: none"> Indoor sports hall, football, cricket & 3g AGP and indoor sports hall, netball courts, H&F, with pitch facilities at Cricketfield Road Torquay. <p>T2: Torquay Grammar Schools Sports Hub</p> <ul style="list-style-type: none"> Indoor sports halls, H&F, sand AGP, provision for rugby, cricket, and football <p>T3: Torre Valley Sports Hub:</p> <ul style="list-style-type: none"> Torquay Recreation Ground, Torre Valley North, Torre Valley South Athletics, cricket, rugby, football <p>T4: Torquay Seafront Sports Hub:</p> <ul style="list-style-type: none"> Abbey Park, Riviera International Centre, Kings Bowling Club, Torquay LTC, Torquay Bowling Club (private), Victoria Bowling Club, Swimming, H&F, tennis, bowls, centre for major events in cycling, running etc <p>T5: Acorn Centre Sports Hub:</p> <ul style="list-style-type: none"> Acorn Centre, Barton Downs, Indoor sports, boxing, football, MUGA, possibly cricket, rugby league, American football <p>T6: Plainmoor Sports Hub:</p> <ul style="list-style-type: none"> Westlands School, Torquay United FC, Plainmoor Community Pool, Torquay United Indoor Bowls Club Indoor sports, premier league ground, swimming, health and fitness, MUGA, indoor bowls 	NGB's Clubs Schools Sport England 2018

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	G9 – Supporting economic regeneration and income generation through sport	<ul style="list-style-type: none"> Expand and promote Torbay as a specialist venue for a range of events, tournaments and festivals including: triathlons, cycling, running, wild swimming, water sports, outdoor and adventure activities, hockey, rugby, tennis and bowls to benefit local residents and visitors to the area 	English Riviera Tourist Board, Clubs, NGBs, Active Devon 2020
ENHANCE	G10 –Continue to promote and develop partnership working between Torbay Council departments, health agencies, facility operators; schools and colleges; Torbay Local Sports Council, National Governing Bodies of Sport; Active Devon and local sports clubs to expand the range of affordable and accessible opportunities for both residents and visitors to Torbay, plan strategically for sport and share knowledge, expertise and skills.	<ul style="list-style-type: none"> Establish a Key Stakeholder Group (based on that formed for this Strategy) to take the strategy forward within Torbay, 	Public Health, facility operators; schools and colleges; Torbay Sports Council, NGBs; Active Devon and local sports club 2020

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
ENHANCE	G11 - Raise awareness of disability sport in Torbay, and encouraging people with disabilities and reduced mobility to take part in sport and fitness activities.	<ul style="list-style-type: none"> Review of current structure and opportunities for disability sport and fitness in the Bay Establish a Torbay Disability Sports Forum (in partnership with Torbay Sports Council and Roc Active) with the suggested aims: <ul style="list-style-type: none"> To create a central information point for Disability Sport and Fitness in Torbay To build equity for disabled people into mainstream sports facility provision To enable disabled people to benefit directly from time and expertise of club coaches To increase awareness amongst disability organisations of the opportunities for sport and physical activity To encourage closer links between agencies operating in the health/fitness/sport fields in Torbay, to the benefit of disabled people and sport To increase awareness of Disability Legislation and the issues faced by disabled people who wish to participate in sport To improve the representation of disabled people in sport in Torbay and Devon To develop the expertise required to draw down more funds to improve sporting facilities and opportunities for disabled people in Torbay Roc Active – improved/specialist facilities for disability sport at Torbay Leisure Centre and in the community 	Active Devon, ROC Active, Torbay Sports Council, Clubs, Torbay Community Dev Trust 2018
PROVIDE	G12 - Ensure that any new sports facilities provided as part of future educational provision in Torbay are, from the outset, designed for curricular, extra-curricular, community and sports development use and made available for community use out of school hours.	<ul style="list-style-type: none"> Statement on this to be included within Local Plan, with appropriate policy if possible so that can be carried through into decisions on development. New school sports facilities thus to have appropriate external lighting, car parking and changing facilities to enable community use. 	Education, Schools, Clubs, NGBs, Planning 2020

	Strategic Priorities/General	Action Required (including Priority Sites/Areas/Clubs)	Timescale/ Implementing Partners to be added
PROVIDE	G13- Ensure all new housing development contributes towards the development and enhancement of sports facilities to meet identified needs, with priority being given to projects identified in this Strategy.	<ul style="list-style-type: none"> Develop costed facility priorities and incorporate these into either the Community Infrastructure Levy or Planning Contributions SPD on a neighborhood basis. 	Planining 2020
PROVIDE	G14 – Make the most effective use of any existing and new provision by exploring the potential for multi sport use.	<ul style="list-style-type: none"> For example, playing fields can accommodate sports other pitch sports, such as archery, athletics (field events), running, keep fit activities, petanque, volleyball etc 	Planning, Clubs, NGBs 2020

SP SWIMMING POOLS

	Strategic Priorities/Swimming Pools	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>SP1 – Support quality improvements/upgrades at existing swimming pool sites where this would lead to:</p> <ul style="list-style-type: none"> • increased community use • help achieve financial sustainability. • make facilities more attractive to users, in particular young people, women, people with disabilities; and those age groups that will grow significantly in the period to 2021 (i.e. 0-9 and 70+). • enable skill development 	<p>Support swimming pool refurbishment at:</p> <ul style="list-style-type: none"> • Torbay Leisure Centre <p>Improve ancillary facilities at existing pools:</p> <ul style="list-style-type: none"> • Admiral Pool, Brixham – improved storage and car parking <p>Investigate the feasibility of providing on-site 'dry-side' facilities that would increase revenue. Priority sites to consider:</p> <ul style="list-style-type: none"> • Admiral Pool, Brixham (some type of medical treatment centre and/or multi gym and fitness equipment) • Plainmoor Pool, Torquay (fitness gym) <p>Investigate the feasibility of providing learner pools at the following existing pool sites where such provision would increase capacity for pay and play and club use of main pools::</p> <ul style="list-style-type: none"> • Admiral Pool, Brixham • Plainmoor Pool, Torquay. • Torbay Leisure Centre 	<p>Swimming Pool providers, ASA, Sport England, Schools and colleges</p> <p>2018</p>

	Strategic Priorities/Swimming Pools	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	SP2: Encourage increased community access to existing commercially owned pools,	<ul style="list-style-type: none"> To work with commercial providers, in particular hotels, to explore ways of increasing community use, perhaps through regular meetings e.g. to encourage more commercial providers to put on swimming lessons. 	Swimming Pool providers, schools 2018
ENHANCE	SP3: To obtain further detail on throughput of swimming pools to assess capacity in more detail and whether target groups are being met	<ul style="list-style-type: none"> Continue to monitor through Service Level Agreements. 	Swimming Pool providers, schools, ASA 2015
PROVIDE	SP5 - Progress proposals for the redevelopment of the Torbay Leisure Centre pool.	<p>The following should be considered as the minimum requirement as part of the redevelopment proposals for Torbay Leisure Centre.</p> <p>This possible future scenario should be confirmed utilising Sport England's Facilities Planning Model to ensure that existing and future community needs are being met and that the new proposals would not adversely affect the viability of existing community pools in the Bay:</p> <ul style="list-style-type: none"> Provision of a new 25m 8 lane pool with spectator seating (as specified by ASA) Provision of a learner pool minimum size 17m x 8m (to meet minimum requirements as specified by ASA) Proposals should seek to accommodate other water-based activities e.g. training in sub aqua and canoeing, water polo and synchronised swimming by appropriate facilities such as movable floors and booms and to cater for events such as triathlons (complementing outdoor facilities on site) <p>In addition, undertake further research with the regional ASA and local clubs and partners to ensure delivery of the right specification facility to meet current and future needs</p>	Parkwood Leisure, Sport England, ASA, Clubs 2018

TB TENNIS COURTS, MUGAs AND BOWLING GREENS

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROTECT	<p>TB1 – Maintain level of provision of tennis courts in Torbay</p> <p>(Protection of courts covered by G1)</p>	<ul style="list-style-type: none"> • Replace 6 non-grass outdoor courts at Oldway. Work with the developer to ensure that the replacement courts meet the LTA's technical specification. At least 3 of these courts to be floodlit • Investigate the establishment of a new tennis club at Oldway, once the replacement courts have been installed. 	<p>LTA Oldway site developers</p> <p>2018</p>
ENHANCE	<p>TB2 - Promote partnership working between the local authority, private operators, schools, NGB and bowling and tennis clubs with the aims of:</p> <p>enhancing court, MUGA and green quality and encouraging greater participation in tennis and bowls and other outdoor court and MUGA activities</p>	<ul style="list-style-type: none"> • Establishment of Tennis, MUGA and Bowls Development Group. To consider in particular: <ul style="list-style-type: none"> • Future use and development of courts and MUGAs in Victoria Park • Future use and development of courts and MUGAs at Upton Park • How to effectively promote MUGAs as part of a range of free, fitness facilities throughout the Bay, which also includes free access tennis courts, cycleways, footpaths, outdoor fitness equipment and table tennis tables, for example 	<p>Private operators, schools, NGBs and bowling and tennis clubs</p> <p>2018</p>

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>TB3 - Support quality improvements/upgrades at tennis courts and multi use games areas where this would lead to:</p> <ul style="list-style-type: none"> increased community use help achieve financial sustainability. make facilities more attractive to users, in particular young people, women, people with disabilities; and those age groups that will grow significantly in the period to 2021 (i.e. 0-9 and 70+). enable skill development 	<ul style="list-style-type: none"> Support proposals for upgrading (resurfacing and deep cleaning of existing courts) where this would enhance the quality of play and skill development. Priority sites: <ul style="list-style-type: none"> St Mary's Park, Brixham (general upgrade of surface, plus nets, fencing etc) Victoria Park, Paignton (relining) Upton Park (general upgrade of surface) Abbey Park (phased programme of upgrading) Cary Park (resurfacing of 3 courts) Support the provision of improved changing and ancillary facilities, including improvements to car parking and signposting). Priority sites: <ul style="list-style-type: none"> Cary Park Torquay LTC Support improvements (repainting of lines and equipment, repair fencing) where appropriate at MUGAs, particularly those in Victoria Park Paignton, Barton Downs Torquay and Upton Park, Torquay 	<p>Clubs, Private operators, Torbay Council</p> <p>2020</p>

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>TB3 - Support quality improvements/upgrades at tennis courts and multi use games areas ...continued</p>	<ul style="list-style-type: none"> • To support proposals for floodlighting of existing courts where this would increase the hours of community use and participation. Priority sites (one in each main town) to have at least 4 floodlit courts (2 in Brixham) e.g. <ul style="list-style-type: none"> • Brixham St Mary's (currently none floodlit) • Oldway, Paignton (3 floodlit before redevelopment) • Abbey Park, Torquay (currently 2 floodlit) • Support proposals for floodlighting of existing courts where this would increase the hours of community use, including those on school sites. Priority sites: <ul style="list-style-type: none"> • Torquay Academy • Churston Ferrers Grammar School • Torquay Boys Grammar School. 	<p>Clubs, Torbay Sports Council, NGBs, Schools</p>

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>TB4 - Promote partnership working between the local authority, private operators, schools, NGB and bowling clubs with the aims of:</p> <ul style="list-style-type: none"> • sharing expertise and knowledge about bowling greens maintenance to maintain currently high quality of bowling greens • raising participation in bowls • helping bowling clubs to remain viable • utilising facilities and equipment most effectively, especially between clubs which are located in close proximity • providing support and assistance to clubs in accessing grant aid. • Increasing opportunities for touring bowls clubs 	<ul style="list-style-type: none"> • (Establishment of Torbay Tennis, MUGAs and Bowls Development Group) • Progress Torbay Seafront Sports Hub (including Torquay Bowling Club (private), Abbey Park Bowling Green operator, Victoria Bowling Club & Kings Bowling Club) 	<p>Private operators, schools, NGB and bowling clubs</p> <p>2017</p>

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners
ENHANCE	<p>TB5 - Support quality improvements/upgrades at bowling greens where this would lead to:</p> <ul style="list-style-type: none"> increased community use help achieve financial sustainability. make facilities more attractive to users, in particular young people, women, people with disabilities; and those age groups that will grow significantly in the period to 2021 (i.e. 0-9 and 70+). enable skill development 	<ul style="list-style-type: none"> Support the provision of improved changing and ancillary facilities, including improvements to car parking and signposting. Priority sites: Torquay Bowls Club: relocation of clubhouse and improved car parking 	<p>Bowling clubs & operators, Planning, Torbay Council</p> <p>2020</p>
ENHANCE	<p>TB6 – Consider options for increasing the use of currently free public access courts and raising revenue to pay for their upgrading and ongoing maintenance</p>	<ul style="list-style-type: none"> To roll out the LTA 'key fob' scheme. Courts to be the focus of discussion between Torbay Council and the LTA about sustainable tennis in public parks. This should include the possible introduction of schemes such as 'key fobs' which secure access to public courts for an annual payment and thus contribute to ongoing maintenance. This scheme is currently being considered for roll-out at Cary Park LTC.; other sites in the Bay could also form part of this scheme if courts are of appropriate quality before commencement e.g. Victoria Park, Paignton and St Mary's Park, Brixham? 	<p>LTA, Clubs, Natural Environment</p> <p>2016</p>

	Strategic Priorities/Courts, MUGAs and Greens	Action Required (incl Priority Sites/Areas/Clubs)	Timescale Implementation partners
ENHANCE	TB7 – Realise potential of tennis courts and bowling greens along Torquay seafront as facilities for both residents and as visitors' attractions.	<ul style="list-style-type: none"> • Progress Torquay Seafront Hub site and form partnership of providers and users • Phased upgrading of Abbey Park tennis courts • In particular, explore partnership working between the operator of Abbey Park tennis courts and Torquay LTC so that initiatives and coaching sessions can complement each other. 	Private operators, LTA, Clubs 2016
PROVIDE	TB8 - Keep under review the provision of indoor courts in Torbay.	<ul style="list-style-type: none"> • Should any existing indoor courts be taken out of community use there will be a need to provide additional indoor courts to meet future needs. (Palace Hotel courts now subject to redevelopment proposals). 	LTA, Torbay Sports Council On going

AT ATHLETICS FACILITIES

	Strategic Priorities/Athletics	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROTECT	AT1 – To protect, improve and increase the range of track and field event facilities for athletics in Torbay.	<ul style="list-style-type: none"> • Protect and improve existing facilities on school sites and playing fields • Protect and improve running track and field event facilities at Torre Valley North • Ensure that new playing field provision incorporates field event facilities (jumps and pits) 	Clubs, England Athletics (EA) 2021
ENHANCE	AT2 - Promote partnership working between the local authority, private operators, schools, NGB and clubs with the aim of enhancing quality of facilities and encourage greater participation	<ul style="list-style-type: none"> • To establish a Torbay & District Athletics Network, which is required by England Athletics in taking forward proposals for synthetic athletics facilities. To include athletics clubs in Torbay, Teignbridge and South Hams. 	Private operators, schools, NGB and clubs 2018

	Strategic Priorities/Athletics	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>AT3 – Attempt to enhance existing running routes to increase usage, provide a better and safer road and off-road running experience and help make entry level into running easier. The success of local running networks may increase requirement for safe off road routes.</p> <p>Triathlon and Duathlon</p>	<ul style="list-style-type: none"> • Wherever appropriate, install lighting of routes; route and distance markers; and the provision of 'drop-in' points in parks and key gathering spaces in conjunction with other sports (e.g. on playing field sites) • Promote use of closed road circuit at Clennon Valley as training and recreational resource for road runners and athletes in Torbay • Encourage the opening up of new tracks and routes for road and off-road running: Aim for one new marked running route each year 	<p>Planning, NGBs, Clubs</p> <p>2016</p>
ENHANCE	<p>AT4 - Support quality improvements/upgrades to athletics facilities where this would lead to:</p> <ul style="list-style-type: none"> • increased community use • addition of indoor sprint facility • help achieve financial sustainability. • make facilities more attractive to users, in particular young people, women, people with disabilities; and those age groups that will grow significantly in the period to 2021 (i.e. 0-9 and 70+). • enable skill development 	<ul style="list-style-type: none"> • Support provision of a throwing cage at Churston Ferrers Grammar School for use by South Devon Athletics Club; • Support improvements/new provision to changing facilities and enlargement of fitness/gym facility at Torre Valley North 	<p>Clubs, England Athletics (EA)</p> <p>2018</p>

	Strategic Priorities/Athletics	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	AT5 - Support clubs to have access to appropriate indoor sports halls /courts for training and fitness.	Review availability of sports halls with spare capacity, to accommodate athletics training	Sports Hall providers, Clubs 2015
PROVIDE	AT6 - To provide a compact athletics facility in tandem with other facility proposals (such as for new artificial grass pitches). Ideally to be co-located with other complementary facilities (e.g. for cycling and swimming), with appropriate ancillary facilities (changing, toilets) Such facilities might comprise: <ul style="list-style-type: none"> • integration of tracks and straights with artificial grass pitch developments (minimum of 100m (or 200m) sprint track, 8 lanes wide); • mobile sprint straights and 'J' bends; and • range of field event facilities. 	It is recognized that the challenge is finding level land which is suitable and safe. Notwithstanding this, the priorities to be: <ul style="list-style-type: none"> • to consider in any proposals for the redevelopment of Clennon Valley; • at Torre Valley North (subject to maintaining quality and appropriate facilities for cricket, rugby and football at the site) • in association with the provision of additional artificial grass pitches in Torbay 	Planning, NGBs, Clubs 2021
PROVIDE	AT7 - Based on England Athletics guidelines and assessment for this strategy, the evidence suggests that there is sufficient demand to justify the provision of a synthetic athletics track within, or close to Torbay.	<ul style="list-style-type: none"> • There is a need for further feasibility study/working group within Torbay/Teignbridge/South Hams including local authorities, clubs and the national governing body, to explore and consider the requirements of England Athletics to take further proposals/aspirations for a sustainable synthetic track facility in the South Devon area, serving the Torbay, Teignbridge and South Hams area. 	Local authorities, NGBs, Clubs 2016

SF OTHER SPECIALIST FACILITIES

	Strategic Priorities/Specialist Facilities	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROTECT	SF1 - Protect existing provision and space within sports halls which meet the need of sports requiring specialist facilities and/or equipment	In particular : <ul style="list-style-type: none"> To maintain existing opportunities for Archery To enable sports halls to accommodate a range of activities. 	Clubs, NGBs, Sports Hall providers 2018
PROVIDE	SF2 (ARCHERY) -To provide archery specific, safe and sustainable facilities – both outdoor and indoor – for competition and training	<ul style="list-style-type: none"> Try to protect existing use of playing fields and school sports facilities Establish permanent indoor venue meeting NGB requirements (16m x 38m; min height 3.5m). Possible sites: <ul style="list-style-type: none"> Parkfield Torbay Leisure Centre Bespoke new facility Outdoor – permanent site at Clennon Valley 	Schools, Clubs, NGBs, Facility providers 2019
PROVIDE	SF3 (BOXING) - To consider the provision of a landmark boxing facility in Torbay.	Ideally within a multi sport facility, in the Paignton/Brixham area Possible sites include: <ul style="list-style-type: none"> Torbay Leisure Centre 	Clubs, NGBs, Parkwood Leisure 2020

	Strategic Priorities/Specialist Facilities	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROVIDE	<p>SF4 (GYMNASTICS) -To support the provision of a multi-discipline dedicated facility for gymnastics in Torbay, capable of accommodating the range of disciplines – trampolining, vaults, tumbling, acrobatics – with a pit and other equipment. Such a facility to be able to:</p> <ul style="list-style-type: none"> • host competitions at county level with adequate changing, viewing/seating and car parking facilities • be capable of providing opportunities for minority groups in the sport, particularly teenage boys, adults and people with disabilities 	<ul style="list-style-type: none"> • Possible site: Torbay Leisure Centre / Clennon Valley 	Clubs, NGBs 2020
PROVIDE	<p>SF5 (SHOOTING) – To attempt to provide upgraded facilities for shooting within Torbay (Paignton Rifle and Pistol Club)</p>	<ul style="list-style-type: none"> • In any redevelopment of Clennon Valley/Torbay Leisure Centre, ensure that replacement provision of an equal and appropriate standard is delivered, subject to evidence of need provided by the club and the national governing body. 	Clubs, NGBs private developers 2018
PROTECT	<p>SF6 (SQUASH) – Work towards and replacing current number of courts for squash within Torbay, including the current ratio of glass courts, to meet existing and future demand.</p>	<ul style="list-style-type: none"> • Try to protect existing courts Brixham Sports Centre (2 courts), 4 courts at Torbay Leisure Centre. • Current number of courts necessary to meet identified existing, latent and future demand – 2 in Brixham, 4 in Paignton and 5 in Torquay. • Encourage establishment of five courts in Torquay. 	Clubs, NGBs, private providers, developers On going

WS WATER SPORTS

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROTECT	WS1 - To protect all existing access points to the water		Harbour Authority, environment agency private landowners Clubs, NGBs 2021
ENHANCE	W2 - Partnership: Promote further partnership working and a co-ordinated approach between the range of providers and operators within Torbay (including Torbay Council) with the aim of developing resources and facilities to support the expansion of water sports provision.	<ul style="list-style-type: none"> • To establish links with SeaTorbay – possibly a Water Sports Forum/sub-group – to share information and to progress the priorities and action points outlined in this Strategy • To progress in partnership recommendations for the development of maritime activity as set out in 'Turning the Tide for Tourism in Torbay: Strategy 2010 – 2015' • This Forum to work in partnership with SeaTorbay to progress the development of water sports within the framework provided by the Torbay Coastal Management Plan • This Strategy to be integrated with the recommendations from the 'Turning the Tide' tourism strategy for Torbay, aimed at attracting and retaining visitors and tourists to Torbay. • The provision of a 'one stop shop' marine spatial map and central information hub to bring together information, rules and regulations, safety information and information on maritime leisure activities in Torbay embracing all different providers 	Sea Torbay 2019

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	<p>W3- To Increase capacity for water sports and accessibility to the water through improving shore and beach based facilities including car parking, storage, changing and shower facilities, chandlery supplies etc</p>	<p>Improvements in car parking</p> <ul style="list-style-type: none"> Possible sites: Brixham breakwater, Brixham Harbour, Meadfoot Beach <p>Improvements in storage</p> <ul style="list-style-type: none"> Possible sites: Babbacombe, Torquay, Paignton and Brixham Harbours. To provide sufficient boat storage and parking for a range of sea craft especially small boats and boats kept ashore and to ensure that storage facilities are appropriate to cater for and support training in water sports. <p>Improvements in changing and shower facilities</p> <ul style="list-style-type: none"> Possible sites: Broadsands, Paignton Harbour, Meadfoot, Oddicombe To investigate the potential for leasing on-shore facilities (storage and changing) to clubs who have expressed this aspiration. To ensure facilities such as compressors and divers air for sub aqua are located in easily accessible locations and advertised to visiting users. 	<p>Beaches, Clubs, Car Parking, harbour authority private landowners</p> <p>2020</p>
ENHANCE	<p>W4 -Access to the water: To support adequate and appropriate launching and slipway facilities for sea kayaks and other craft.</p>	<p>Improvements in slipways etc</p> <ul style="list-style-type: none"> Possible sites: Goodrington, Broadsands, Paignton Beach, To consider how paddlesports can be accommodated in Torbay, away from the harbour areas. 	<p>Beaches, Harbour authority, Clubs, Car Parking</p> <p>On going</p>

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	W5 - Club development: To support club improvement projects where demand has been identified, including enhanced clubhouses, changing rooms, boat storage extension or refurbishment, and slipway/pontoon development so that club members have comfortable, state of the art places to train.	Possible sites: Broadsands <ul style="list-style-type: none"> Development of facilities to support South Devon College Watersports Centre in Torbay 	South Devon College, Paignton Community & Sports Academy, Assoc schools On going
ENHANCE	W6 - Club Development: To encourage and support more water sports clubs to become Club Marked, thus assisting their potential for obtaining grants to improve facilities and obtain new equipment.	For example: <ul style="list-style-type: none"> To highlight Paignton Rowing Club as an 'example of good practice' and disseminate its initiatives in developing links with schools and juniors to other water sports clubs in Torbay. 	Active Devon Local sports clubs On going
ENHANCE	W7 -Club Development/Participation/Disabilities: To support the provision of facilities and access points which will enable access and participation in water sports by people with disabilities; thus ensuring that many of the programmes currently being developed by water sports NGBs to target these participants can be implemented in Torbay.	<ul style="list-style-type: none"> To promote more actively the work of Sailability which provides sailing opportunities for people with disabilities. 	Established sailing clubs and South Devon College On going
ENHANCE	W8 - Indoor Training: To ensure that existing indoor wet and dry facilities can cater for training needs of, e.g. canoeing (swimming pools) and rowing (fitness facilities).	<ul style="list-style-type: none"> Support all pools in providing further storage eg Kayaks, canoes etc. 	Local swimming pool providers and existing sports clubs 2020

	Strategic Priorities/Water Sports	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROVIDE	W9 -To provide new and enhanced facilities to support the expansion/introduction of activities and the holding of events:	<ul style="list-style-type: none"> To provide facilities capable of staging and supporting international sailing events. To support provision of dinghy sailing centre within the Bay To investigate why there are no water-skiing or windsurfing clubs in Torbay and to consider what facilities/support may needed to develop these To investigate the provision of beach volleyball and football courts at a seafront location in Torbay (Goodrington) To ensure that appropriate on-site facilities exist to support events such as open water swimming 	Harbours Beaches Local water sports clubs On going
PROVIDE	W10 -To develop a Watersports Centre for full community access and the development of excellence in partnership with clubs and e.g. South Devon College in a central location – hub for watersports activity	<ul style="list-style-type: none"> Priority Location: Broadsands, due to sheltered location and accessibility from throughout the Bay. in addition to the provision of a large multi-use slipway at a central location – potentially either Goodrington or Broadsands – smaller slipways are required at key points around the Bay 	South Devon College Harbours 2018

OA OUTDOOR AND ADVENTURE

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	OA1 (PARKFIELD) - Further consideration to be given to longer term aspiration for development of Parkfield – or alternative identified site - as training base for water, outdoor and adventure sports for young people. (Sports Hub Site P4)	<p>Variety of measures to include:</p> <ul style="list-style-type: none"> • To act as hub for training for young people in water, outdoor and adventure sports, linking with on-shore facilities at Paignton, Goodrington and Broadsands and with Grenville Outdoor Education Centre in Brixham • Improve accessibility to the climbing wall so that it can be accessed without going through the sports hall • Support the newly formed BMX club based at Parkfield, so that the competition standard track can develop further and cater for regional events • Improve storage for water based craft and equipment 	<p>Children’s Services, Economic Development Agency, Private developers, Clubs</p> <p>2020</p>
PROTECT	OA2 - Protect and enhance established routes and facilities for outdoor and adventure sports including both natural and built provision		<p>Harbours, Beaches, Torbay Coast and Countryside Trust, private land owners</p> <p>On going</p>

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
PROVIDE	OA3 (CYCLING) - Support the development of an integrated cycling network and facilities within Torbay.	<ul style="list-style-type: none"> To progress the implementation of the Cycling Development Plan for Torbay, based around the four strategic priorities of: development of cycling infrastructure; community investment programme; major participation events and further development of Parkfield. To deliver the National Cycle Network (NCN) in Torbay in connecting with Devon including a 3 mile seafront section giving a direct and scenic route between Torquay and Paignton using as far as possible on-road cycle lanes and off-road shared use cycle paths To support recommendations regarding cycling within the Torbay Green Infrastructure Delivery Plan To progress the completion of the Velopark at Clennon Valley and the provision of a linked cycle-specific building for indoor training and storage. To continue to support the development of facilities at Scadson Woods, in partnership with TQ3 Mountain biking club. Ensure all new sports facilities have appropriate bike storage facilities/changing/car parking/toilet facilities. 	<p>British Cycling, Clubs, Planning, Highways, Sustainable transport</p> <p>On going</p>
PROVIDE	OA4 (CYCLING) - Support enhancements/upgrades to existing routes that would lead to increased use, a better and safer cycling experience and help to make entry level into cycling easier,	<ul style="list-style-type: none"> Wherever possible, to include lighting of routes, route and distance markers and the provision of 'drop-in' points in parks and key gathering spaces in conjunction with other sports 	<p>Torbay Council</p> <p>On going</p>

	Strategic Priorities/Outdoor and Adventure	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	OA5 (CLIMBING) - Support enhancements/upgrades to existing facilities that would lead to increased use, a better and safer climbing experience and help to make entry level into climbing easier.:	<ul style="list-style-type: none"> To continue to support the formation of climbing walls at indoor sports halls within Torbay, where need/interest has been identified. Priority sites: <ul style="list-style-type: none"> Torquay Academy <ul style="list-style-type: none"> To support ancillary facilities (toilets, shelters) to increase enjoyment, safety and capacity of outdoor climbing sites, especially for young people e.g. between Breakwater Beach and Berry Head 	Planning, Schools, Coast Countywide Trust, Youth groups e.g. scouts On going
ENHANCE	OA6 (GOLF) - Support enhancements/upgrades to existing courses that would lead to increased use	E.g. Churston Golf Club, Torquay Golf Club	NGB, Clubs On going
PROVIDE	OA7 (OTHER SPORTS) – Snowboarding, Skiing, Skateboarding, Orienteering	<ul style="list-style-type: none"> To support proposals and initiatives which develop opportunities, increase participation and ensure viability for these sports, subject to identified need and robust business and development plans. 	NGB, Clubs On going

HF HEALTH AND FITNESS

	Strategic Priorities	Action Required (incl Priority Sites/Areas/Clubs)	Timescale/ Implementing partners to be added
ENHANCE	HF1 - Improvement and promotion of facilities on school sites in order to widen community access.	Priority sites: <ul style="list-style-type: none"> Paignton C&SA – Borough Road (currently closed to community use) St Cuthbert Mayne School, Torquay South Devon College 	Schools & Academies, SDC and facility providers On going
PROVIDE	HF2 - Positive provision for health and fitness should be made particularly in conjunction with new housing developments throughout the Bay	Develop with Local Plan and identify a priority area	Planning, Public Health On going
PROVIDE	HF3 - Development of range of health and fitness facilities to promote cross-facility participation and improve viability of existing facilities.	<ul style="list-style-type: none"> Wherever possible in new developments, install outdoor fitness equipment (as currently provided at Goodrington & Youngs Park, Preston Green, St Mary's Park Brixham and Upton Park Torquay) Provision of health and fitness facility for community use at Plainmoor Sports Hub (preferably in association with Plainmoor Community Pool) 	Planning, Public Health On going
ENHANCE	HF4 – Encourage all new health and fitness facilities to promote pay and play at affordable rates for Torbay residents	New development and hotels	Public Health, private providers On going
ENHANCE	HF5 and TB2 - Development and promotion of 'Fit for Free' network of facilities across Torbay	<ul style="list-style-type: none"> To consider how to effectively promote a range of free, fitness facilities throughout the Bay – the facilities already exist, although some require quality enhancements. To include: MUGAs, free access tennis courts, cycleways, footpaths, outdoor fitness equipment and table tennis tables, for example 	Torbay Council, private providers 2018

TABLE 2 ACTION PLAN BY SPORTS HUB

LOCATION	Sports/Facility		Action proposed/ required
B1: BRIXHAM SPORTS HUB			
Brixham Sports Centre	Sports Hall	SH2	Provision of separate changing facilities for sports hall
Brixham Sports Centre	Sports Hall	SH6	Address spare capacity in sports hall
Brixham Sports Hub	AGP	SH2	Possible site for IRB22 3G artificial grass pitch (football and rugby) – see PPS
Admiral Pool Brixham	Swimming	SP1	Investigate the feasibility of providing learner pool to meet minimum requirements as specified by ASA
Admiral Pool Brixham	Swimming	SP1	Support for improved storage and car parking
Admiral Pool Brixham	Swimming	SP1	Investigate the feasibility of providing on-site 'dry-side' facilities to revenue e.g. medical treatment centre and/or multi gym and fitness equipment
Brixham Sports Centre	Squash	SF6	Protect existing 2 squash courts at Brixham Sports Centre

LOCATION	Sports/Facility		Action required
B2: GALMPTON SPORTS HUB			
Churston Ferrers Grammar School	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use
Churston Ferrers Grammar School	Athletics	AT4	Support provision of a throwing cage at Churston Ferrers Grammar School for use by South Devon Athletics Club;

LOCATION	Sports/Facility		Action required
OTHER SITES IN BRIXHAM			
Brixham Bowls Clubs	Bowls	TB4	Establish closer working partnerships between Brixham Bowling Club and St Mary's Bowling Club
St Mary's Park, Brixham	Tennis	TB3	General upgrade of tennis courts surface, nets, fencing etc
St Mary's Park, Brixham	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use and participation. Priority sites for 4 floodlit courts
Brokenbury Quarry	General		Protection as site for outdoor sports use

LOCATION	Sports/Facility		Action required
P1: CLENNON VALLEY SPORTS HUB			
Torbay Leisure Centre	Sports Hall	SH1	Work with existing providers/operators to ensure daytime community use is maintained
Torbay Leisure Centre	Indoor: The following should be considered as part of the redevelopment proposals for Torbay Leisure Centre to ensure that existing and future community needs are being met:	SH7	<p>Sports halls / dryside facilities</p> <ul style="list-style-type: none"> • 8 badminton court hall with spectator seating (retain existing or equivalent replacement) (minimum requirement) • 4 squash courts (at least one glass back) (minimum requirement) • 2 dance studios/activity rooms (minimum requirement) • 75 station fitness suite (minimum requirement) • Possible site for Table Tennis: new facility hub required for coaching, training and competition
Torbay Leisure Centre	Indoor	SF2	Possible site for permanent indoor venue for archery meeting NGB requirements
Torbay Leisure Centre	Indoor	SF3	Possible site for landmark boxing facility in Torbay.
Torbay Leisure Centre	Indoor	SF4	Possible site for multi-discipline dedicated facility for gymnastics in Torbay
Torbay Leisure Centre	Indoor	SF5	Provide upgraded facilities for shooting within Torbay (Paignton Rifle and Pistol Club) (minimum requirement) subject to evidence of need provided by the club and the national governing body.
Torbay Leisure Centre	Indoor	SP4	New 25m (preferably 8 lane) pool along with a learner pool and spectator seating, to meet minimum size requirements as stated by ASA (minimum requirement)
Torbay Leisure Centre	Indoor	G11	Roc Active – improved/specialist facilities for disability sport (minimum requirement)
Torbay Leisure Centre	Outdoor	SH7	<p>Upgrade of existing sand artificial grass pitch (minimum requirement) (see PPS)</p> <p>Preferred site for full size 3g IRB22 artificial grass pitch for football and rugby (see PPS)</p> <p>Completion and promotion of closed road circuit at Clennon Valley as training and recreational resource for cyclists, road runners and athletes in Torbay</p> <p>To progress the completion of the Velopark at Clennon Valley</p>
Torbay Leisure Centre	Outdoor	AT5	Compact Athletics Facility - possible site

LOCATION	Sports/Facility		Action required
P2: PAIGNTON COMMUNITY & SPORTS ACADEMY SPORTS HUB			
Paignton C&SA – Borough Road	Sports hall	SH6	Promote use of PC&SA Borough Rd sports hall for badminton and cricket
Paignton C&SA – Borough Road	H&F	HF1	Fitness suite in need of updating.
Paignton C&SA – Borough Road	Sports Hall	SH3	Volleyball: introduce/develop at existing sports halls e.g. Paignton C&SA Borough Road.
Paignton C&SA – Waterleat Road	Sports hub	SH2	To support proposal for mezzanine floor for spectator seating to become multi hub spectator venue for basketball, futsal, netball & badminton
Paignton C&SA – Sports hub	Athletics	SH6	Review availability of sports halls with spare capacity, to accommodate athletics training (Paignton Community & Sports Academy sports hub only available at weekends when the clubs are taking part in competition and therefore not suitable)

LOCATION	Sports/Facility		Action required
P3: SOUTH DEVON COLLEGE SPORTS HUB			
Paignton Broadsands	Water	W10	Site for Watersports Centre for community use and development of excellence, due to sheltered location and accessibility from throughout the Bay.
South College	Devon Sports hall	SH2	Provide new pedestrian access to the sports hall directly from the main college car park, along with a separate community reception area to increase community use
South College	Devon Sports hall	SH2	Improvements to sports hall: new line markings for basketball & paint walls light blue to improve use for badminton
South College	Devon Water & Adventure	W3	Investigate options for improved storage of equipment on site to facilitate development as centre for outdoor and adventure sports
South College	Devon H&F	HF1	Improvement and promotion of health and fitness facilities in order to widen community access.
South College (on- or off-site)	Devon Artificial grass pitch	SH2	Support provision of floodlit artificial grass pitch(es), either on- or off-site, to meet demand from students, courses, coaching and sporting academies at the College. (see also PPS)

LOCATION	Sports/Facility		Action required
P4: BROADSANDS WATERSPORTS HUB			
Paignton Broadsands	Water	W10	Site for Watersports Centre for community use and development of excellence, due to sheltered location and accessibility from throughout the Bay.

LOCATION	Sports/Facility		Action required
P5: PARKFIELD SPORTS HUB: It is acknowledged that since the Strategy was drafted, the use of Parkfield has changes. However, we believe that the following are general principles for the longer term development of the site.			
Parkfield	Sports hall	SH1	Investigate ways to increase school use during the day. Work with existing providers/operators to ensure daytime community use is maintained and/or improved.
Parkfield (short term)	Specialist provision	SF2	Possible site for permanent indoor venue for certain specialist sports if meeting NGB requirements
Parkfield	Cycling	OA1	Support the formation of a BMX club based at Parkfield, so that the competition standard track can develop further and cater for regional events
Parkfield	Water & Outdoor	OA1	Consider further the potential to develop the Centre as a base for water, outdoor and adventure activities for young people

LOCATION	Sports/Facility		Action required
OTHER SITES IN PAIGNTON			
Victoria Park	Tennis	TB3	Support improvement (relining) of tennis courts
Victoria Park	MUGAs	TB2	Support development of Improvement Plan for MUGAs and other outdoor court facilities in the Park
Scadson Woods	Cycling	OA3	To continue to support the development of facilities at Scadson Woods, in partnership with TQ3 Mountain biking club.
Oldway	Tennis	TB1	Replace 6 non-grass outdoor courts at Oldway, of which minimum 3 floodlit
Paignton	Bowls	TB4	To encourage greater partnerships working between Paignton bowling clubs
Paignton	Water	W4	Improvements in slipways Goodrington, Broadsands, Paignton beach
Paignton Goodrington	Water	W9	To investigate the provision of beach volleyball and football courts at a seafront location in Torbay (Goodrington?)

LOCATION	Sports/Facility		Action required
T1: TORQUAY ACADEMY SPORTS HUB			
Torquay Academy	Tennis/netball	SH2	The MUGA (4 netball/tennis courts) could achieve higher use by being floodlit or covered and meeting need for netball
Torquay Academy	Sports hall	SH5	Upgrade of activity room with laminated floor – also storage for bikes
Torquay Academy	Climbing	OA5	To support the formation of climbing walls at indoor sports halls within Torbay, where need/interest has been identified.

LOCATION	Sports/Facility		Action required
T2: TORQUAY GRAMMAR SCHOOL SPORTS HUB			
Torquay Grammar School for Girls	Sports hall	G3 & SH6	
Torquay Boys Grammar School	Tennis	TB3	Support proposals for floodlighting of existing courts where this would increase the hours of community use.

LOCATION	Sports/Facility		Action required
T3: TORRE VALLEY SPORTS HUB			
Torre Valley North	Athletics	AT1	Protect running track and field event facilities at Torre Valley North
Torre Valley North	Athletics	AT4	Support improvements or new provision to changing facilities and enlargement of fitness /gym facility at Torre Valley North
Torre Valley North	Athletics	AT6	Compact Athletics Facility - possible site

LOCATION	Sports/Facility		Action required
T4: TORQUAY SEAFRONT SPORTS HUB			
Riviera International Centre	Swimming	SP1	Implement swimming pool refurbishment
Abbey Park	Tennis	TB3	Phased programme of upgrading of tennis courts
Abbey Park	Tennis	TB7	Explore partnership working between operator of Abbey Park tennis courts and Torquay LTC
Abbey Park	Tennis	TB3	To support proposals for floodlighting of existing courts where this would increase the hours of community use and participation. 4 courts min. To be floodlit
Torquay LTC	Tennis	TB3	Support improvements to car parking and signposting
Torquay	Bowls	TB4	To promote partnership between Torquay Bowls Clubs, particularly those in T4.

LOCATION	Sports/Facility		Action required
T5: ACORN CENTRE SPORTS HUB			
Acorn Centre	Sports Hall	SH2	To support Trustees' plans for new changing rooms for indoor and outdoor sports
Acorn Centre	Sports Hall	SH2	To support development of floodlit half size/9v9 AGP (either upgrade or new provision),
Acorn Centre	Sports Hall	SH1	Work with existing providers/operators to ensure daytime community use is maintained
Acorn Centre	Sports Hall	SH5	To support provision of new activity rooms

LOCATION	Sports/Facility		Action required
T6: PLAINMOOR SPORTS HUB			
Westlands School	AGP	SH2	Upgrade and floodlighting of existing MUGA
Westlands School	Sports hall	SH6	Potential to increase community use of sports hall at weekends.
Westlands School	Sports hall	SH3	Volleyball: introduce/develop at existing sports halls e.g. Westlands School
Plainmoor Sports Hub	H&F	HF3	Possible site for community based fitness gym (preferably in association with Plainmoor Pool)
Plainmoor Community Pool	Swimming	SP1	Investigate feasibility of providing learner pool to meet minimum requirements as specified by ASA to meet future growth in demand in Torquay

LOCATION	Sports/Facility		Action required
OTHER SITES IN TORQUAY			
St Cuthbert Mayne	Sports Hall	SH6	Potential to increase use of sports hall for community use.
St Cuthbert Mayne	H&F	HF1	Improvement and promotion of health and fitness facilities in order to widen community access.
Torquay Squash Club	Squash	SF6	Protect existing courts (five, incl. one glass back)
Upton Park	Tennis	TB3	General upgrade of tennis court surface
Upton Park	MUGAs	TB2	Support development of Improvement Plan for MUGAs and other court/outdoor facilities in the park
Cary Park	Tennis	TB3	Cary Park (resurfacing of 3 courts)
Torquay	Bowls	TB5	Support for Torquay Bowls Club: relocation of clubhouse and improved car parking

4: IMPLEMENTATION, MONITORING AND REVIEW

- 4.1 The principles and findings of the Torbay Sports Facilities Strategy can be applied to support a variety of different outcomes, including;
- Sports development planning
 - Informing planning policy and planning applications
 - Supporting funding bids
 - Facilitating decision making relating to facility and asset management
 - Informing capital programmes and related investment
 - Informing the role of sports provision and participation in public health and contributing towards the achievement of wider aims and objectives
- 4.1 The evolving context of participation in sport and active recreation means that monitoring and review of the strategy is as important as the initial preparation of the document to ensure it remains sufficiently robust to fulfil the above roles.
- 4.2 Overseeing the implementation of the Strategy and monitoring progress on the strategic priorities and actions will be led by Torbay Council, but should involve the input of all key partners, in particular Torbay Sports Council.
- 4.3 A Strategy Implementation Group has been established to carry out the following:
- prior to adoption by the Council, agree amendments to the final Draft
 - to agree key priorities, timescales and implementing partners
 - to set up a process to take actions forward, ensuring that the strategy continues to address local needs and priorities in the Bay
 - continuously monitor and update the strategy

This Strategy Implementation Group should consist of representatives from:

- relevant Council departments,
- Torbay Local Sports Council,
- Active Devon County Sports Partnership,
- relevant National Governing Bodies of Sport
- local health partnership
- representatives from the education sector in the Bay
- representatives from the commercial sector.

The Strategy Implementation Group have initially agreed which of the actions should be taken forward in the short term (1-2 years); medium term (3-5 years) and longer term (5-10 years), and have also agreed who the main partners should be in taking the relevant actions forward. The Group will meet twice a year to review progress by all key partners on the strategy delivery and to discuss any issues arising. An important role for the group is to keep the strategy alive through:

- Support for the creation of sport specific forums to discuss issues arising and to lead the delivery of the strategy in conjunction with key partners
- Monitoring the delivery of the recommendations and actions and identifying any changes that are required to the priority afforded to each action

4: IMPLEMENTATION, MONITORING AND REVIEW

- Recording changes to the facility stock in Torbay and evaluating the impact of this on the supply and demand information
- Assessing the impact of changes to participation, including changing trends.

It is anticipated that monitoring of the strategy will involve the production of an annual progress summary on the delivery of the Sports Facilities Strategy. This should include:

- a review of participation with support from National Governing Bodies, to identify any key changes to participation trends in Torbay, and the likely implications of these changes for the strategy;
- an assessment of changes to the facility stock (including a review of Active Places Power)
- progress on the strategy delivery to include a summary of the amount of funding secured for sports facilities through various grant programmes, capital expenditure, and through planning contribution.